### MEETING

# STATE OF CALIFORNIA PUBLIC EMPLOYEES' RETIREMENT SYSTEM BOARD OF ADMINISTRATION OPEN SESSION

ROBERT F. CARLSON AUDITORIUM

LINCOLN PLAZA NORTH

400 P STREET

SACRAMENTO, CALIFORNIA

WEDNESDAY, APRIL 20, 2016 9:26 A.M.

JAMES F. PETERS, CSR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 10063

### APPEARANCES

### BOARD MEMBERS:

Mr. Rob Feckner, President

Mr. Henry Jones, Vice President

Mr. Michael Bilbrey

 $\operatorname{Mr.}$  John Chiang, represented by  $\operatorname{Mr.}$  Grant Boyken and  $\operatorname{Mr.}$  Eric Lawyer

Mr. Richard Costigan

Mr. Richard Gillihan, also represented by Ms. Katie Hagen

Ms. Dana Hollinger

Mr. J.J. Jelincic

Mr. Ron Lind

Ms. Priya Mathur

Mr. Bill Slaton

Ms. Theresa Taylor

Ms. Betty Yee, represented by Ms. Lynn Paquin

### STAFF:

Ms. Anne Stausboll, Chief Executive Officer

Ms. Cheryl Eason, Chief Financial Officer

Mr. Ted Eliopoulos, Chief Investment Officer

Mr. Douglas Hoffner, Deputy Executive Officer

Mr. Matthew Jacobs, General Counsel

Ms. Donna Lum, Deputy Executive Officer

Mr. Doug McKeever, Deputy Executive Officer

### APPEARANCES CONTINUED

### STAFF:

- Mr. Alan Milligan, Chief Actuary
- Mr. Brad Pacheco, Deputy Executive Officer
- Ms. Mary Anne Ashley, Chief, Legislative Affairs Division
- Ms. Kara Buchanan, Board Secretary
- Mr. Christopher Phillips, Senior Staff Attorney
- Ms. Marguerite Seabourn, Assistant Chief Counsel

### ALSO PRESENT:

- Ms. Alison Hightower, Littler Mendelson, representing Santa Clara County Health Authority
- Mr. George Linn, Retired Public Employees Association
- Mr. Mark Renner, Wylie, McBride, Platten & Renner, representing Ms. Kathleen King
- Mr. Chirag Shah, Shah and Associates
- Mr. Larry Woodson, California State Retirees

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Oscar Fuentes

j.

# I N D E X C O N T I N U E D PAGE k. Bryan Rankin Yvette Bravo 1. Paul Mast m. James Nicholas Petitions for Reconsideration 31 9. Diane D. Euer 10. Full Board Hearing 45 Santa Clara County Health Authority and Kathleen King CLOSED SESSION Deliberate on Full Board Hearing (Government Code section 11126(c)(3)) Santa Clara County Health Authority and 112 Kathleen King OPEN SESSION Announcement of Action taken on Full Board Hearing Santa Clara County Health Authority and 112 Kathleen King Information Agenda Items 32 11. State Legislation Update 12. Summary of Board Direction 35 13. Public Comment 35 Closed Session Upon Adjournment or Recess of Open Session (Government Code sections 11126(a)(1), (e), and (g)(1)) 34 14. Litigation Matters In re: City of San Bernardino (U.S. Bankruptcy Court, Central District of CA, No. 2-BK-28006) Sanchez, et al. v. CalPERS, et al. b. (Los Angeles County Superior Court, Case No. BC517444)

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## 1 PROCEEDINGS 2 PRESIDENT FECKNER: Good morning, everyone. We'd 3 like to call the Board of Administration meeting to order. The first order of business will be to call the 4 5 roll, please. 6 BOARD SECRETARY BUCHANAN: Good morning. 7 PRESIDENT FECKNER: Good morning. 8 BOARD SECRETARY BUCHANAN: Rob Feckner? 9 PRESIDENT FECKNER: Good morning. 10 BOARD SECRETARY BUCHANAN: Henry Jones? VICE PRESIDENT JONES: Here. 11 BOARD SECRETARY BUCHANAN: Michael Bilbrey? 12 13 BOARD MEMBER BILBREY: Good morning. BOARD SECRETARY BUCHANAN: Grant Boyken --14 15 ACTING BOARD MEMBER BOYKEN: Here. 16 BOARD SECRETARY BUCHANAN: -- for John Chiang? 17 Sorry. 18 Richard Costigan? 19 BOARD MEMBER COSTIGAN: Here. 20 BOARD SECRETARY BUCHANAN: Richard Gillihan? BOARD MEMBER GILLIHAN: Here. 21 22 BOARD SECRETARY BUCHANAN: Dana Hollinger? 23 BOARD MEMBER HOLLINGER: Here. 2.4 BOARD SECRETARY BUCHANAN: J.J. Jelincic?

BOARD MEMBER JELINCIC: Here.

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BOARD SECRETARY BUCHANAN: Ron Lind?
1
             BOARD MEMBER LIND: Here.
 2
             BOARD SECRETARY BUCHANAN:
 3
                                        Priya Mathur?
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             BOARD MEMBER MATHUR: Good morning.
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             BOARD SECRETARY BUCHANAN:
                                        Good morning.
             Bill Slaton?
 6
7
             BOARD MEMBER SLATON:
                                   Here.
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             BOARD SECRETARY BUCHANAN: Theresa Taylor?
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             BOARD MEMBER TAYLOR:
                                   Here.
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             BOARD SECRETARY BUCHANAN: And Lynn Paquin for
11
    Betty Yee?
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             ACTING BOARD MEMBER PAQUIN:
                                          Here.
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             PRESIDENT FECKNER:
                                 Thank you.
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             Before we begin, I do want to make some
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   procedural changes or corrections here. Item 15, the
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    Chief Executive Officer's search under closed session is
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    going to move up to -- let's see, it will be moving up to
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    just after Item 11, so at the end of State Legislation
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    Update. And the full Board hearing will go down to the
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    end of the agenda. So the full Board hearing will be the
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    last thing that we do, other than the Item 14.
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             So the CEO search update, Item 15, will be moving
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    up to right after Item 11, and the full Board hearing Item
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    10 will move down to after Item 12 before public comment.
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             All right. The next order of business will be
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the Pledge of Allegiance. I've asked Ron Duva, the new Chair of the California School Employees Retiree Unit to lead us in the pledge. Will you all please rise?

(Thereupon the Pledge of Allegiance was recited in unison.)

PRESIDENT FECKNER: Thank you.

That brings us to Item 3, the Board President's Report.

Good morning, everyone. I want to, first of all, start off by saying that -- giving you an update on our search for the new Chief Executive Officer. The subcommittee of the Board was appointed to conduct the search will be meeting again next week to review the applications and resumes that we've received to date through our search firm. We'll then use this time to select the individuals who will continue throughout the process. Again, our goal is to have a new CEO in place, or at least named, by the end of June, in order to have a smooth transition.

Last month, our Board meetings -- after our Board meetings concluded, we held our annual CalPERS Night at the Sacramento Kings, another great attended event. We had more than 230 CalPERS employees, friends, and family, as well as Board members cheering on the Sacramento Kings. Now, while they lost to the Pelicans -- how do you lose to

a Pelican --

(Laughter.)

PRESIDENT FECKNER: But they lost to the pelicans, but we did have the opportunity to go out on center stage -- center court after the game and have a group photo taken, which is always a nice opportunity.

And what made it even more special is that that was the last time that we would be able to have a Night at the Kings in the old Sleep Train Arena. So we're looking forward to the opportunity to perhaps next year having going to -- attending a game at the new arena downtown, the Golden 1 Center, one that we can actually walk to from here, which would be nice also.

Next I'd like to take a moment of personal privilege to recognize a long-term CalPERS employee. After more than 22 years of service with CalPERS Lori McGartland is retiring. As many of you know, Lori has been the Chief of our Customer Service and Outreach Division since its inception in 2011. She has been a valued member of the CalPERS family since 1994.

Lori has been instrumental in approving our customer service and outreach through our innovative thinking, technical knowledge, and commitment to success. Through her leadership, our members and employers have been better served.

On behalf of the CalPERS Board, I want to thank Lori for her service to us and to our members and our employers. We're going to miss her and we wish you the very best in your retirement.

Please stand, Lori.

(Applause.)

PRESIDENT FECKNER: Thank you.

That brings us to Agenda Item 4, the Chief Executive Officer's Report, 4a, Ms. Stausboll.

CHIEF EXECUTIVE OFFICER STAUSBOLL: Good morning, Mr. President, members of the Board. I'd like to start this morning with a staffing update. I'm pleased to announce that Wayne Davis has been appointed as Chief of our Office of Public Affairs. Wayne most recently served as Assistant Chief of the Public Affairs Office. As Chief, he'll be responsible for external communications and media relations, serve as the chief spokesperson for the organization, and he'll advise us on communication strategies, and the public affairs implications of policy decisions.

This is the position that Brad Pacheco most recently held. Before coming to CalPERS, Wayne's experience included 20 years as an editor and bureau chief with the Sacramento Bee. So he has lots of pertinent experience.

I think he's standing way in the back at the table there. So please join me in welcoming Wayne to his new position.

(Applause.)

CHIEF EXECUTIVE OFFICER STAUSBOLL: And I just want to also take a moment to recognize Lori McGartland who's retiring, as the President said, after 22 years of service. She's been Chief of our Customer Service and Outreach Division since its inception in 2011, and has served in many leadership positions here at Calpers. In fact, I think we started around the same time.

So on behalf of all of us here and on behalf of staff, I just want to thank Lori for everything she's done overall the years, and wish her a long healthy and happy retirement.

(Applause.)

CHIEF EXECUTIVE OFFICER STAUSBOLL: So we'll clap again. She deserves it.

Moving on to current priorities. Health rate negotiations. We're reaching the end, as you know, of our annual health rate negotiations. We'll present the preliminary rates to the Pension and Health Benefits Committee during its May 17 meeting, and we'll bring back the final rates in June. There will also be an open session presentation in May, so we can inform our

stakeholders early of the anticipated changes.

This year as we finalize rates and we're getting ready for open enrollment, we're also transitioning to the new practice we've shared with you of providing on-line annual member health plan statements. So our members will be able to access their information and their other open enrollment materials through my|CalPERS, unless they opt to continue receiving the statements by hard copy in the mail. So as we announce the open enrollment dates in the coming weeks, we'll also be continuing to emphasize those changes to make sure everyone's informed.

This is also the time of year we prepare the State and school employer contribution rates. Those were considered yesterday at Finance and Administration Committee, and will be coming before you shortly. Those proposed rates incorporate a lot of work that we've done and the Board has done over the past couple of years to provide our employers with more rate predictability. They incorporate the updated assumptions and ensure the long-term sustainability of the fund.

And as you heard yesterday, if you were here, the proposed rates are lower than were originally projected, so that's some good news. And then the final valuation reports, as always, will be completed by the end of June.

On the investment side, this is proxy season.

And spring marks the busiest time of year for our Global Governance staff, and it's definitely true this year. There's a lot going on. Our staff expects to vote at over 7,300 company meetings, and on over 75,300 individual ballot items. So as you know, our main themes this year are proxy access, climate risk reporting, and board diversity. And we've already received quite a bit of attention in the last couple of weeks around our efforts with several prominent media stories. So the season has gotten off to a good start.

On the subject of the work on climate change, this Friday is Earth Day. And on that same day, the United Nations is holding the signing ceremony for the Paris agreement. And I am pleased to share that I was invited to represent Calpers at this landmark event. And I think that's really a testament to the leadership of Calpers and to this Board. So I'm looking forward to that.

Right now, we're also focusing on the development of our next strategic plan. The executive team has been undertaking a SWOT analysis. We've included a number of inputs. We've been looking at what's been accomplished under the existing plan, current and emerging risks, demographics in our workforce, and budget trends among other things. And this month we're focusing on obtaining

input from a wide range of our stakeholders, so you may hear about that.

The next step that you all will be involved in is a workshop for the Board in June, where we'll present the inputs and themes that we've gathered to date.

Turning to events. Last week we hosted a very well attended Benefit Education Event. It was in Oakland. There were over 3,000 members there, and we had a good turnout. And then the final event -- final CBEE of the year for Northern California will be held in Redding on May 20 and 21.

And last but not least, this is the time of year when I hold my annual coffee get-togethers with employees from throughout the organization. It will be eighth year. I've done it every year. And, of course, this is my last year, which will make it more special than usual. We've dubbed them the final cup. They begin May 10th, and I'll be doing 12 sessions during May and June.

We received yet another award last week. This was a gold award that we got from the California
Association of Public Information Officers. And it recognized CalPERS for excellence in our new website redesign.

As you'll remember, we launched this in July.

The site was rebuilt from the ground up. It has a very

clean and simple design that's a lot easier to navigate.

And we've received very positive feedback on it since
launch. So congratulations to our Public Affairs team.

And then finally, turning to our monthly staff recognition, I wanted to take a moment on sustainability. This is a common theme in the work we do, both with our companies and internally.

Yesterday, the Finance Committee received the annual report on operational sustainability. I believe it was a consent item, but I encourage you to look at it.

There's a lot to be proud of there. We've surpassed many of the goals that were set for us.

And I just thought I'd share a few and then introduce you to the team. We've reduced our water consumption by 44 percent, and that represents more than 14 million gallons of savings since 2013, exceeding the 20 percent goal. We've diverted -- we divert 4.5 cubic yards of recycling every week, and over 18 tons of food waste from landfills that goes to alternative fuel here in Sacramento. And we achieved a 79 percent reduction of greenhouse gas emissions and decreased our data center energy use by 28 percent.

So those are some great results, and they really reflect CalPERS commitment to conserving our resources.

And this work could not be accomplished without the

leadership of a team of employees in the Operations
Support Services Division that's led by Kim Malm and
Dallas Stone, and the property management team at Colliers
also play a really important role. So I'd like them all
to stand and be recognized.

(Applause.)

CHIEF EXECUTIVE OFFICER STAUSBOLL: Thank you.

Before concluding, as a reminder, next month
we're going to have an educational workshop for the Board
on risk and compliance. It will be presented by Bob
Yetman from the UC Davis Graduate School of Management,
date to be determined, most likely Tuesday.

Thank you, Mr. President. That concludes my remarks.

PRESIDENT FECKNER: Thank you.

That brings us to Agenda Item 4b, Chief Investment Officer's Report. Mr. Eliopoulos, please.

CHIEF INVESTMENT OFFICER ELIOPOULOS: Good morning, Mr. President and members of the Board. I have a brief update on the performance of the Public Employees' Retirement Fund as of February 29th, 2016.

The total fund performance for the fiscal year as of that date is negative 5.8 percent, which reflects a difficult period for the public equity markets, for instance -- or, for example, the public equity portfolio

was down a negative 11.5 percent for the fiscal year through the end of February.

We do like to look at much longer time periods, as they are mere meaningful for measuring our performance. And in that regard, the three-year return is a positive 5.3 Percent, the five-year return is 6 percent, the ten-year return is 4.5 percent, and the 20-year return of the total fund is 6.8 percent.

The recent performance of the total fund demonstrates the vulnerability of the fund to the volatility of the public equity markets. The public -- it is worth noting that the public equity markets have since rallied in the subsequent months of March and April, a reminder that volatility can be both or either negative or positive.

Mr. President, that is -- oh, one more point.

The total fund assets as of February 29th, 2016 are valued at \$278.9 billion.

Mr. President, that is my report.

PRESIDENT FECKNER: Thank you.

Mr. Jelincic.

BOARD MEMBER JELINCIC: Ted, I think we ought to take advantage of the opportunity to point out that there's a portfolio, not just private equity, because we frequently are criticized when our whole portfolio doesn't

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   perform as well as the S&P 500, but I'm not expecting a
    lot of criticism that we were only down roughly six when
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    the stock market was down 11. You know, so there are --
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    you know, to compare us strictly to the stock market it
    really is an invalid observation on behalf of our critics.
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             CHIEF INVESTMENT OFFICER ELIOPOULOS:
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7
    That's an interesting observation. Thank you.
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             PRESIDENT FECKNER: All right. No other
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    requests. Thank you.
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             That brings us to Agenda Item 5, the consent
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    calendar. 5a and b is action consent. Seeing no requests
    to move anything, what's the pleasure of the Board.
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             BOARD MEMBER JELINCIC: Move it.
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             BOARD MEMBER LIND: Second.
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             PRESIDENT FECKNER: Moved by Jelincic, seconded
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   by Lind.
17
             All in favor say aye?
18
             (Ayes.)
             PRESIDENT FECKNER: Opposed, no?
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             Motion carries.
             Item 6 is the consent item calendar. Having no
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    requests to pull anything off, we move to Item 7, the
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    Committee reports.
             7a is the Investment Committee. For that, I call
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on the Chair, Mr. Jones.

VICE PRESIDENT JONES: Thank you, Mr. President.

The Committee met on April 18, 2016. The Committee

approved the following:

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Agenda Item 5a, the selection of Courtland

Partners and Pension Consulting Alliance as finalists for interview during the May Investment Committee.

Agenda Item 6a, to maintain the current asset allocation for the Public Employees' Health Care Fund Reserve Fund.

Agenda Item 7a, the real assets 2016 strategic plan.

Agenda Item 8a, the revised Total Fund Investment Policy without updates to the divestment section.

Agenda Item 9a, a plan to revisit the tobacco investment in 12 to 24 months, including a financial and risk analysis and stakeholder outreach, and to adopt a Threshold Loss Mitigation Policy for all other divestments.

The Committee also received reports on the -- PRESIDENT FECKNER: Mr. Boyken.

ACTING BOARD MEMBER BOYKEN: Thank you. I wanted to speak on Item 9a. So in 2008, when Treasurer Chiang was Controller Chiang, he was also a Board member of CalSTRS. And at that time, he made the decision, along with the Board at CalSTRS, not to get back -- not to

reinvest in tobacco. His position remains unchanged. He believes that the industry -- the tobacco industry poses a menacing threat to public health. It's not ancillary but part and parcel of what they do, and also poses -- is -- the industry is subject to regulation and litigation risk.

And for that reason on Monday, I made a motion not to recommend -- or not to revisit the issue, but just to keep what we've been doing. I understand procedurally we can't make that motion here, but I'd like to request that the Chair of the Investment Committee consider adding that agenda item back to the May agenda.

VICE PRESIDENT JONES: Yes, that's fine. We can have that discussion.

ACTING BOARD MEMBER BOYKEN: Thank you.

VICE PRESIDENT JONES: Okay. Okay. Then the Committee also received reports on the following topics:

An overview of the role of diverse boards play in achieving better returns, and the Global Governance

Program's social portion of the ESG priorities with an emphasis on Board diversity and other human capital work.

The Committee heard public comment on the proposed divestment policy and the tobacco divestment.

At this time, I would like to share some highlights of what to expect at the May Investment Committee meeting.

The Investment Office Roadmap and Target Operating Model update, and a report from the CEM benchmarking on investment cost.

The next meeting of the Investment Committee is scheduled for May 16, 2016 in Sacramento, California.

And that concludes my report, Mr. President.

PRESIDENT FECKNER: Thank you, Mr. Jones.

That brings us to Item 7b, Pension and Health Committee. There was no open session, so there is no report.

Item 7c, Finance and Administration Committee. I call on the Chair, Mr. Costigan.

BOARD MEMBER COSTIGAN: Thank you, Mr. Feckner.

The Finance and Administration Committee met on April 19th, 2016.

The Committee recommends and I move the Board approve the following:

Agenda Item 5a, the 2016/17 annual budget proposal, and approve the fiscal year 2016/17 annual budget proposal as a second reading in the amount of 1 billion 788 million and 2,872 positions with an additional 500,000 budget for the review of the System's existing divestment initiatives, including tobacco, and approve the transmittal of this agenda item to the Joint Legislative Budget Committee, fiscal committees of the legislature,

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    the State Controller, and the Department of Finance in
    accordance with the Budget Act of 2015, and to the
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    Legislative Analyst's Office, Government Operations
 3
    Agency, and the Office of Legislative Counsel.
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5
             PRESIDENT FECKNER: On motion by Committee.
             Any discussion on the motion?
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7
             Seeing none.
             All in favor say aye?
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9
             (Ayes.)
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             PRESIDENT FECKNER: Opposed, no?
             Motion carries.
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             BOARD MEMBER COSTIGAN: Agenda item 6a, the
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    Treasury Management Policy Review, second reading, to
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    approve the Treasury Management Policy with the proposed
15
    changes.
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             PRESIDENT FECKNER: On motion by Committee.
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             Any discussion on the motion?
18
             Seeing none.
19
             All in favor say aye?
20
             (Ayes.)
21
             PRESIDENT FECKNER: Opposed say no?
             Motion carries.
22
23
             BOARD MEMBER COSTIGAN: The Committee recommends
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    and I move the Board approve the following:
25
             Agenda Item 7a, the Annual Review of the Board
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1
   Member's Employer Reimbursements, and approve the proposed
    elected Board member percentage of times to be spent on
 2
 3
    Board-related duties, based on Board and Committee
 4
    selections held in January, February, March and April
5
    2016, and the percentages approved in April would be
    effected as of the Committee's selection date.
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7
             PRESIDENT FECKNER: On motion by Committee.
8
             Any discussion on the motion?
9
             Seeing none.
10
             All in favor say aye?
11
             (Ayes.)
12
             PRESIDENT FECKNER: Opposed, no?
             Motion carries
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14
             BOARD MEMBER COSTIGAN: Agenda Item 8a, the State
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    Actuarial Valuation and Employer Contribution Rates.
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    we approve staff recommendations that the Board adopt the
17
    employer contribution rates for the period July 1, 2016 to
    June 30th 2017.
18
19
             PRESIDENT FECKNER: On motion by Committee.
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             Any discussion on the motion?
21
             Seeing none.
22
             All in favor say aye?
23
             (Ayes.)
2.4
             PRESIDENT FECKNER:
                                  Opposed, no?
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             Motion carries.
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BOARD MEMBER COSTIGAN: Agenda Item 8b, the school's actuarial valuation employer contribution rates, that we approve the staff recommendations that the Board adopt the employer contribution rates of 13.888, and maintain current employee contribution rates for the period of July 1, 2016 through June 30th, 2017 for the schools pool.

PRESIDENT FECKNER: On motion by Committee.

Any discussion on the motion?

Seeing none.

All in favor say aye?

(Ayes.)

2.4

PRESIDENT FECKNER: Opposed, no?

Motion carries.

BOARD MEMBER COSTIGAN: Agenda Item 8c, review of the actuarial cost method policy and amortization policy, second reading. That we approve the adoption of staff consolidation of the actuarial cost method and actuarial amortization policies.

PRESIDENT FECKNER: On motion by Committee.

Any discussion on the motion?

Seeing none.

All in favor say aye?

PRESIDENT FECKNER: Opposed, no?

Motion carries.

BOARD MEMBER COSTIGAN: The Committee received reports on the following topics: The review of the Actuarial Assumption Policy, first reading; the semiannual self-funded health plan reports; and the final update on stakeholder Assessment Project.

The Committee did hear public comment from Neal Johnson of SEIU.

At this time, I would like to take up some highlights of what to expect at the September -- and please note our next Board meeting -- our next Committee meeting is set for September -- Finance and Administration Committee, the second reading of Actuarial Assumption Policy, the review of actuarial valuation of the terminated agency pool, the annual diversity report, the annual Customer Service Cost Effectiveness Measure update, and the closeout report of the Calpers 2015/17 business plan.

The next meeting of Finance and Administration is schedule for September 20th, 2016 in Sacramento, California.

Thank you, Mr. President.

PRESIDENT FECKNER: Thank you.

Mr. Jelincic.

BOARD MEMBER JELINCIC: On this committee, I noticed that 3b, the semi-annual contracting perspective

report was not reported out it. It had originally been a consent item. I don't know if it -- I don't know if it should have been, or -- but I raise that issue just --

CHIEF EXECUTIVE OFFICER STAUSBOLL: The question is whether Item 3b, the consent report -- consent contract report should have been reported out.

BOARD MEMBER JELINCIC: Yeah, it was just whether -- whether it should have been reported out. And I don't know the answer.

CHIEF FINANCIAL OFFICER EASON: It's our understanding that it isn't reported out, but we can certainly check and get back to the Committee.

BOARD MEMBER JELINCIC: I would appreciate it.

And as I said, I really don't know. I was just asking.

Thank you.

PRESIDENT FECKNER: All right. Seeing nothing else. That brings us Agenda Item 7d, Performance, Compensation and Talent Management Committee. For that I call on the Chair, Mr. Bilbrey.

BOARD MEMBER BILBREY: Thank you, Mr. Chair. The Performance, Compensation and Talent Management Committee met on April 19, 2016.

The Committee recommends and I move the Board approve the following:

Agenda Item 5, Compensation Review Project,

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1
    Proposed Design Concepts. Recommend approval of the
    proposed compensation program design concepts as
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 3
    presented, and direct the Board's compensation consultant
 4
    to prepare a draft policy containing proposed compensation
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    philosophy and design, pay ranges, incentive ranges, and
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    metrics for review and approval at the May 2016 Committee
7
    meeting.
8
             PRESIDENT FECKNER:
                                 On motion by committee.
9
             And discussion on the motion?
10
             Seeing none.
11
             All in favor say aye?
12
             (Ayes.)
13
             PRESIDENT FECKNER: Opposed, no?
14
             (Noes.)
15
             PRESIDENT FECKNER: Motion carries.
                                                   Please note
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   Mr. Jelincic as abstaining.
17
             BOARD MEMBER BILBREY: At this time, I would like
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    to share some highlights of what --
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             PRESIDENT FECKNER: Right, two noes, yes.
                                                         Mr.
20
    Costigan and Mr. Gillihan.
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             BOARD MEMBER BILBREY: At this time, I'd like to
22
    share some highlights of what to expect at the May
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    Performance, Compensation and Talent Management Committee.
2.4
    The Committee will receive Compensation Review Project
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    recommendations for implementation in fiscal year 2016/17,
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including a first reading of a revised incentive compensation policy, proposed pay and incentive ranges, and proposed performance metrics.

So the next meeting of the Performance,

Compensation and Talent Management Committee is scheduled

for May 17, 2016 here in Sacramento.

Thank you, Mr. President.

2.4

PRESIDENT FECKNER: Thank you. Moves on to Agenda Item 7e, Risk and Audit. For that, I call on the chair, Mr. Lind.

BOARD MEMBER LIND: Thank you. The Risk and Audit Committee met on April 19th, 2016. The Committee held an election for Chair and Vice Chair. Ron Lind was re-elected as Chair, Dana Hollinger was elected as Vice Chair.

The Committee recommends and I move the Board approve the following:

Item 6, Risk and Audit Committee Delegation. The Committee reviewed the delegation for from the Board to the Committee and recommended changes that will be brought to the Board in May for a final approval, along with the other Committee delegations.

PRESIDENT FECKNER: On motion by Committee. Any discussion on the motion?

Seeing none. All in favor say aye?

1 (Ayes.) 2 PRESIDENT FECKNER: Opposed, no? Motion carries. 3 BOARD MEMBER LIND: Item 7a, Review of 4 5 Independent Auditor's Management Letter. Accept the draft 6 independent auditor's management letter as prepared by 7 Macias, Gini & O'Connell LLP for the year ended June 30th, 8 2015. 9 PRESIDENT FECKNER: On motion by Committee. 10 Any discussion on the motion? 11 Seeing none. 12 All in favor say aye? 13 (Ayes.) 14 PRESIDENT FECKNER: Opposed say no? 15 Motion carries. 16 BOARD MEMBER LIND: The Committee received 17 reports on the following topics: Audit Resolution Policy 18 revision and semiannual compliance plan update. The Chair directed staff to come back in June 19 20 with a final audit resolution policy revision for the 21 Committee to approve. 22 Some highlights of the June Risk and Audit 23 Committee meeting: Review of the 2016/17 Enterprise 24 Compliance Risk Management and Office of Audit Services

plans, independent auditor's 2016 annual plan, and the

2.5

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1
    semi-annual enterprise risk reports, the dashboard.
             The next meeting of the Risk and Audit Committee
 2
    is scheduled for June 14th, 2016 in Sacramento.
3
 4
             That concludes my report.
 5
             PRESIDENT FECKNER: Thank you.
6
             That brings us to Item 7f, Board Governance
7
    Committee.
                For that, I call on the Chair Mr. Slaton.
8
             BOARD MEMBER SLATON: Than you, Mr. President.
9
             The Committee met this morning.
10
             The Committee recommends and I move the Board
11
    approve the following:
             Agenda Item 6, Chief Executive Officer Delegation
12
13
    of Authority. Approve the proposed amendments to the
14
    Board's delegation resolution for the Chief Executive
15
    Officer as identified in the agenda item.
16
             PRESIDENT FECKNER: On motion by Committee.
17
             Any discussion on the motion?
18
             Seeing none.
19
             All in favor say aye?
20
             (Ayes.)
21
             PRESIDENT FECKNER: Opposed say no?
22
             (No.)
23
             PRESIDENT FECKNER: Motion carries.
24
             BOARD MEMBER SLATON: Agenda Item 7, Delegation
    of CEO selection. Move paragraph 2 from the powers
25
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delegated to the Performance, Compensation and Talent
Management Committee, which reads, "Conduct the hiring and
termination of the Chief Executive Officer(CEO), and Chief
Investment Officer(CIO) with input from the CEO regarding
the hiring and termination from the CIO", and to move that
delegation from the Performance, Compensation and Talent
Management Committee to the full Board of Administration
as a power reserved to the Board.

PRESIDENT FECKNER: On motion by Committee.

Any discussion on the motion?

Seeing none.

All in favor say aye?

(Ayes.)

PRESIDENT FECKNER: All opposed say no?

Motion carries.

BOARD MEMBER SLATON: The next meeting of the Board Governance Committee is tentatively scheduled for May 17th, 2016 in Sacramento, California.

PRESIDENT FECKNER: Thank you.

That brings us to Agenda Item 8, the proposed decisions of administrative law judges. I do want to say before we begin that Chirag Shah the Board's independent counsel for administrative hearings procedures is with us here today.

Good morning, Mr. Shah.

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1
             MR. SHAH: Good morning.
 2
             PRESIDENT FECKNER: Mr. Jones, please.
 3
             VICE PRESIDENT JONES: Yeah. Thank you, Mr.
   President.
 4
5
             PRESIDENT FECKNER: Just a second, Mr. Jones.
6
             Mr. Costigan.
7
             BOARD MEMBER COSTIGAN: I'm very sorry to do
8
           I have not been able to verify on Items 5 and 9,
9
    since the underlying actions may involve a termination
10
    matter, if they're pending at my other board, so could we
11
    separate those out.
12
             PRESIDENT FECKNER: You mean -- they're by
13
    letters. E?
14
             BOARD MEMBER COSTIGAN: I'm sorry. Agenda Item
15
    8e and 8i.
16
             VICE PRESIDENT JONES: 8e, and what's the other?
17
             PRESIDENT FECKNER:
18
             BOARD MEMBER COSTIGAN: "i". I just have not
19
   been able to verify if there's a pending case.
20
             PRESIDENT FECKNER: All right.
             Mr. Jones.
21
22
             VICE PRESIDENT JONES: Okay. I move to adopt the
23
   prosed decisions at Agenda Items 8a through 81, excluding
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8e and i and agenda item 8n, as the Board's own decision

with the minor modifications to Agenda Item 8k as argued

24

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1
   by staff.
 2
             PRESIDENT FECKNER: M is separate, correct?
 3
             VICE PRESIDENT JONES: Yeah.
             PRESIDENT FECKNER: All right. Is there a
 4
5
   second?
             BOARD MEMBER LIND: Second.
6
             PRESIDENT FECKNER: It's been moved by Jones,
7
8
    seconded by Lind to take up Items 8a --
9
             VICE PRESIDENT JONES:
                                    Ε.
10
             PRESIDENT FECKNER: 8A through 1, correct, minus
11
   e and i, correct?
12
             VICE PRESIDENT JONES: Right.
13
             PRESIDENT FECKNER: All right. Motion being
14
   before you. All in favor say aye?
15
             (Ayes.)
16
             PRESIDENT FECKNER: All opposed say no?
17
             Motion carries.
18
             Mr. Jones.
19
             VICE PRESIDENT JONES: Okay. I move to adopt the
20
   proposed decision at Agenda Item 8e and 8i.
21
             PRESIDENT FECKNER: Is there a second?
             BOARD MEMBER LIND: Second.
22
23
             PRESIDENT FECKNER: It's been moved by Jones,
24
   seconded by Lind to take the items 8e and 8i.
25
             Any discussion on the motion?
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1
             Mr. Costigan.
 2
             BOARD MEMBER COSTIGAN: Again, I just note that
3
    I'm not voting on this pending the State Personnel Board.
 4
    Thank you.
5
             PRESIDENT FECKNER: Very good. Seeing no other
6
    requests for questions.
7
             All in favor say aye?
8
             (Ayes.)
9
             PRESIDENT FECKNER: Opposed say no?
10
             Motion passes. Thank you.
             Item 9, Mr. Jones.
11
             VICE PRESIDENT JONES: Item --
12
13
             PRESIDENT FECKNER: Oh, 8m, I'm sorry.
14
             VICE PRESIDENT JONES: 8m, yeah.
15
                    I move to schedule Item 8m for a full
             Okay.
16
    Board hearing on the limited question of whether staff may
17
    recover or recoup any overpayments that may have been made
    to the member.
18
             PRESIDENT FECKNER: Is there a second?
19
20
             BOARD MEMBER LIND: Second.
             PRESIDENT FECKNER: Motion by Jones, seconded by
21
   Lind.
22
23
             Any discussion on the motion?
2.4
             Mr. Jelincic.
25
             BOARD MEMBER JELINCIC: Yeah, I would -- since
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1
    this is largely a technical issues, and I think the
    lawyers and the administrative law judge probably are more
 2
 3
    informed and better able to deal with it, so I would
 4
    actually encourage us to, rather than schedule for Board
5
    hearing, send it back for additional testimony and hearing
6
    on just that issue.
7
             PRESIDENT FECKNER: All right. Are you putting
8
    that in the form of a motion?
9
             BOARD MEMBER JELINCIC: Well, if -- sure, at
10
    least to get it dealt with.
11
             BOARD MEMBER MATHUR: Second.
12
             PRESIDENT FECKNER: It's been moved by Jelincic,
13
   seconded by Mathur.
14
             Any discussion on the motion?
15
             BOARD MEMBER JELINCIC: Can we ask Shah what he
16
    thinks?
17
             PRESIDENT FECKNER: Mr. Shah, can you weigh-in,
18
   please?
19
             MR. SHAH: Yes. Good morning Mr. President and
20
   members of the Board.
21
             PRESIDENT FECKNER: Good morning.
22
             MR. SHAH: My recommendation is to schedule this
23
   for a full Board hearing, because it's my view that most
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of the material facts have been developed, and there

aren't really a lot of factual disputes that the

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31

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1
    administrative law judge could take evidence on. For that
    reason, I'm recommending a full Board hearing. Of course,
 2
 3
    the Board has the discretion to remand the matter for
 4
    taking more evidence than what's been taken so far on this
5
    specific question.
6
             So I don't have an objection to that, but my
7
    recommendation, of course, is to schedule it for a full
8
    Board hearing, considering all the material facts that
9
   have been developed in this case.
10
             PRESIDENT FECKNER: All right. Motion being
11
    before you. All in favor of the motion say aye?
12
             (Ayes.)
13
             PRESIDENT FECKNER: Opposed say, no?
14
             Motion carries.
             PRESIDENT FECKNER: Mr. Jones.
15
16
             VICE PRESIDENT JONES: I move to deny the
17
   petition for reconsideration at Agenda Item 9a.
             PRESIDENT FECKNER:
18
                                 Second?
19
             BOARD MEMBER LIND: Second.
20
             PRESIDENT FECKNER: Seconded by -- motion by
21
    Jones, seconded Lind.
22
             Seeing no requests to speak.
23
             All in favor say aye?
2.4
             (Ayes.)
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PRESIDENT FECKNER: Opposed say no?

25

Motion carries.

2.4

All right. That brings us to Agenda Item 11, State Legislative Update. Ms. Ashley.

LEGISLATIVE AFFAIRS DIVISION CHIEF ASHLEY: Good morning, President Feckner and members of the Board. Mary Anne Ashley, Calpers staff.

Included in your Board materials is the updated Legislative summary that notes CalPERS sponsored measures, as well as several other measures that would potentially impact CalPERS. This is a very busy time at the legislature as bills are being amended and moving to and from policy committees. April 22nd is the last day for policy committees to hear and report fiscal bills to the fiscal committees for those bills introduced in the house of origin. And May 3rd is the last day for policy committees to hear and report non-fiscal bills to the floor. June 3rd is the last day for bills to be passed from their house of origin.

CalPERS two sponsored measures are being heard -- are actually on the consent calendar for today's Assembly PERS Committee hearing. That would be AB 2404, which is the retirement option simplification bill, and AB 2375, which is our annual technical housekeeping bill.

Several other bills that staff is currently monitoring and analyzing are also being heard in the

committee today. And based on the outcome of the policy committee hearings, and the impact to CalPERS, and also following the Board approved legislative guidelines, several bills may be brought to the Board to the appropriate committees.

In May, AB 1878 and AB 2028 will be brought to the PHBC committee, and AB 2833 will be brought to the Investment Committee.

And the legislative highlights page of the legislative summary in your Board materials notes the changes to the bills that have made been made since my last report. And I'd just like to highlight a couple of those.

AB 2833, which is sponsored by the Treasurer, and would require specified disclosures regarding private equity fees, both CalPERS and CalSTRS have continued working with the Treasurer's office, and the bill has been amended. And we, as noted, intend to bring that bill to the Investment Committee in May.

And then AB 2283 was originally introduced as a divestment bill. The bill has since been amended and is no longer a divestment bill. However, we will continue to analyze and monitor the bill as it still impacts CalPERS.

Staff is analyzing bills and will continue to engage with stakeholders and update the Board

appropriately.

2.4

And finally, I'd like to provide an update on the Drug Price Relief Initiative. There will be a Joint Health Committee hearing to discuss the initiative at the Capitol on May 10th. And Legislative Analyst's Office is finalizing their analysis of how the initiative would impact CalPERS operations and its fiscal outlook. And they will be presenting at the hearing, but the final analysis should be available for the public by July 26th.

And with that, I am happy to answer any questions.

PRESIDENT FECKNER: Very good. Seeing no requests to speak.

We'll move on to the next agenda item.

LEGISLATIVE AFFAIRS DIVISION CHIEF ASHLEY: Thank you.

PRESIDENT FECKNER: We now are going to move to Item 15, the Chief Executive Officer's Search Update. This is a closed session item, so we're going to clear the room. This item should take 15 to 20 minutes. So I would assume we will be back in here ready to begin at 10:30. We'll take a little break including that. So about 10:30 we'll begin back here in open session.

(Off record: 10:02 AM)

(Thereupon the meeting recessed

35

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1
             into closed session.)
             (Thereupon the meeting reconvened
 2
 3
             open session.)
 4
             (On record: 11:15 AM)
             PRESIDENT FECKNER: We're on Item 12 summary of
5
    Board direction. Ms. Stausboll had to leave. Mr. Jacobs,
6
7
    are you going to fill in?
8
             GENERAL COUNSEL JACOBS: I'm going to try to fill
9
    in.
10
             (Laughter.)
11
             PRESIDENT FECKNER: All right.
             GENERAL COUNSEL JACOBS: I understand that the
12
13
    only direction was with respect to the divestment matter
14
    on tobacco to bring that back to the Investment Committee
15
   next month.
16
             PRESIDENT FECKNER: Correct. Very good.
                                                        Thank
17
   you.
18
             BOARD MEMBER JELINCIC: Are we going to find out
    3b and Finance?
19
20
             PRESIDENT FECKNER: And 3b and Finance was the
21
    other questions that Mr. Jelincic brought up.
22
             GENERAL COUNSEL JACOBS: Question to be answered.
23
             PRESIDENT FECKNER: Great.
                                         That brings us to
24
    agenda Item 13, Public Comment. I have two requests from
25
    the public. I have Larry Woodson and awe George Linn.
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you could please come down to your right, our left. The microphones are turned on for you. You have up to three minutes for your speech. Please give your name and affiliation for the record when you begin.

Mr. Woodson -- somebody left their glasses up here, if anybody is missing them. Somebody will be sooner or later.

PRESIDENT FECKNER: Mr. Woodson, please begin.

MR. WOODSON: Good morning. I'm Larry Woodson, Chair of the Health Benefits Committee, California State Retirees. Chairman Feckner, members of the Board, thank you for the opportunity to comment this morning.

I'm speaking to the issue of CalPERS decision to move toward on-line notification of health plan open enrollment and requiring all retirees wishing to continue notification by mail to contact CalPERS by July 1. If they don't, the default is that they must register on-line for my CalPERS to participate in open enrollment.

We understand that the decision has already been made and we continue to have concerns regarding the impact on retirees, especially older retirees. To date, 40,000 subscribers have requested continued mailing of open enrollment packages. This represents about only six percent of the now 686,000 retired subscribers.

Staff reports that only 40 percent of retirees

have ever logged onto my|CalPERS. That means that approximately 411,000 retired subscribers have never used this on-line service. So CalPERS is hoping that by July 1, all 411,000 non-users will have carefully read the one notice that was sent and either notify CalPERS they want to continue mailings or will be registering for my|CalPERS.

We think it's unrealistic that anywhere that number will take one of those two actions. Those who don't, won't be able to participate in open enrollment. Unfortunately, the CalPERS-only direct mailing headlines and emphasis were on-line health plan statements, rather than open enrollment.

The heading quote, "Introducing the On-Line Health Plan Statement", masks what we think the primary message should have been. Most retirees aren't familiar with the term health plan statement, but are familiar with open enrollment. Many of the 411,000 retirees who don't use my Calpers may see the headline, "Introducing On-Line Health Plan Statement", have no interest and toss the flier.

At the last meeting of the State Coalition Of Retired Employees, SCORE, we reached consensus on making three requests of Calpers. Number one, mail one more notice to all retirees with headlines to the effect of,

"Notice of open enrollment now only available on-line unless you request mail notice". Two, provide retiree groups the financial count of how many requested to continue mailings and how many new retirees have registered for my Calpers. And three, in the future when Calpers is proposing optional changes that affect retirees, the default option should be the existing one to which members are accustomed.

Thank you.

PRESIDENT FECKNER: Thank you.

Ms. Lum, do you have any comment?

DEPUTY EXECUTIVE OFFICER LUM: Thank you, Mr.

President, and members of the Board. Donna Lum, Calpers

staff. It might be helpful also to hear Mr. Linn's

comments and then maybe I can address them all at the same

time

PRESIDENT FECKNER: Very good. Mr. Linn.

MR. LINN: Yes. George Linn, President of RPEA.

President Feckner and Board members, my concern is more global than what Larry has talked about, which is a specific situation.

One, I know that Customer Service does excellent job in picking up the pieces. And I think this is one situation where they're going to end up picking up the pieces. They do an excellent job in doing this.

Number two, I believe that everyone should be paperless. I am paperless, wherever I can be, but I opted to do that. And I think that it should be the policy of the Board to seek areas where we can ask members to be paperless, but ask them to opt-in to being paperless.

I think that that's where I am on this, and I think that it should be something moving forward. And frankly, as we move into the 21st century, more things will become optional for paperless. And I think we need to go there, because we save money, we're more efficient, we're more effective. But I think we need to ask the members to make that option. Thank you.

PRESIDENT FECKNER: Thank you.

Now, Ms. Lum.

DEPUTY EXECUTIVE OFFICER LUM: Thank you. Before I share some additional information with the Board, I would again like to thank both Mr. Woodson and Mr. Linn. They have been very forthcoming and engaging with myself and my team with regards to the concerns on the behalf of the retirees and their constituents. And it has been very helpful to hear the information directly from those that are going to be impacted by this change.

I think it's helpful for the Board to also know that in addition to the mailing that Mr. Woodson had mentioned, we have done quite a bit in terms of outreach.

So we did send letters to all subscribers in May -- or excuse me, in March. We also had a half-page article in the latest PERSpectives, which was very clear that indicated we were going on-line, and it had clear directions on what our members could do, if they decided that they wanted to continue to have their open enrollment and health statement documents mailed to them.

We've also partnered with many of the retiree associations and have provided articles and information that they have put into their newsletters to help further get the information out to the retiree associations. In addition to that, we've done a lot of social media outreach through all of our channels. And what that has resulted in, as Mr. Woodson had indicated, is we have about 43,000 subscribers of the 686,000 who have indicated that they want to continue to receive their packages through mail.

Just to put things in perspective, 86 percent of the 43,000 that made that election returned the postcard -- the postage paid postcard that was sent out in the March mailing. So we do know, to some degree, that many of our retirees are reviewing the documents.

We also have additional outreach efforts that have been planned and communicated with the associations as well. And they include additional social media

outreach. In addition to that, in the June retiree warrants, on the very bottom, we are also including a reminder to the retirees of what they can do to continue to get their statements by mail.

And in addition to that, we have a planned mailing that will be going out to subscribers that did not return an indication to us that they want it by mail to remind them that it will be only available by mail unless they contact us.

Post July 1st, which is the deadline, any member, retired or active, that contacts us, either by phone or by the website, will be able to continue to get their package mailed. So even once we inter into the open enrollment period, anyone requesting to receive a mail package and a printed package will be able to get one.

In acknowledging the three requests that have been made, by Mr. Woodson, I do think there's an opportunity for us to revisit the mailing that's going to happen to ensure that it's very clear, clearly stated, that we have gone on-line again, and to identify what our retirees need to do in order to get the mail.

We have committed to providing the additional information on statistics. And we're watching very closely the demographics and all of the information coming back in. We know exactly what age groups are opting to

get mail. We know what age groups have responded either by website, by phone, or by the return postcard.

So we do recognize that this has changed. We do know that, in some cases, some of our retirees may not have picked up on all the additional outreach. But I think, as Mr. Linn said, we are prepared to be able to help our members through this transition.

I hope you find the additional information to be helpful. Thank you.

PRESIDENT FECKNER: Thank you.

Mr. Jones.

VICE PRESIDENT JONES: Yeah. Thank you, Mr.

President. Yes. Thank you Donna. And I do know that

Donna and her staff has been very active in trying to

communicate the changes to our retirees. And also, our

retiree organizations have been very active in also

assisting in trying to get this word out. And I've even,

since the time that this change was announced, spoke to at

least five different retiree organizations. I've also

communicated it.

But I would be concerned that if, for some reason, a large number of our retirees don't get the information, so I would support one more mailing to just be sure that our retirees are getting the information.

PRESIDENT FECKNER: Ms. Mathur.

important to note that probably of our general population, not everybody is going to either sign on to my|CalPERS or request a paper copy. What happens is people realize that this is happening, they say, okay, well I'm comfortable with where I'm at, and so I'm not going to make any -- I'm not going to take any action at this point. So it would be interesting, I think, to compare sort of the take-up from our retirees, and compare that to our actives.

And I think it's unrealistic to expect, as is noted in Mr. Woodson's item number 2, that the sum of the two would equal -- would equal the total sum of all of -- the total number of all retirees. I think that's probably not a realistic goal.

So I think if it -- if we're sort of in the same ballpark of requests, then I would feel comfortable that most people are getting the information that they need and making a considered decision.

So I guess you might not have that information with you today, and that's fine, but maybe we can continue to report back on that.

DEPUTY EXECUTIVE OFFICER LUM: Absolutely. I don't have that information today. But I think, as I mentioned, we are watching all the statistics very closely, and I can report back on that information as

1 well.

communication.

BOARD MEMBER MATHUR: Thank you.

PRESIDENT FECKNER: All right. Seeing no

other -- oh, Mr. Jones, you're back?

VICE PRESIDENT JONES: Yeah.

PRESIDENT FECKNER: Mr. Jones.

VICE PRESIDENT JONES: Yeah, thank you, Mr.

President. Yeah, I -- in terms of Mrs. Mathur's comment,
I think, you know, they may provide a little additional
information, but I think we need to be mindful of the
different environments. Retirees, when they retire,
sometimes they're alone, they're not members of their
State retiree's organization, they're not members of the
public retiree organizations, and so there's no

But employees who are currently working, they have the opportunity to talk to each other on a daily basis, at lunch time, or social gatherings, et cetera, they're always involved with others where these issues may be discussed. So I think you are going to get a better information process with active employees than you would with retirees.

PRESIDENT FECKNER: All right. Seeing no other requests. Thank you.

Now, we will move to the full Board hearing.

Mr. Shah, please come forward. 1 Okay. First of all, good morning, everyone. We 2 3 now turn to Agenda Item 10, and open the record for the 4 full Board hearing in case number 2014-1087. Let us first 5 take roll, please. 6 BOARD SECRETARY BUCHANAN: Rob Feckner? 7 PRESIDENT FECKNER: Good morning. 8 BOARD SECRETARY BUCHANAN: Henry Jones? 9 VICE PRESIDENT JONES: Here. 10 BOARD SECRETARY BUCHANAN: Michael Bilbrey? 11 BOARD MEMBER BILBREY: Here. 12 BOARD SECRETARY BUCHANAN: Eric Lawyer for John 13 Chiang? 14 ACTING BOARD MEMBER LAWYER: Here. 15 BOARD SECRETARY BUCHANAN: Richard Costigan? 16 BOARD MEMBER COSTIGAN: Here. 17 BOARD SECRETARY BUCHANAN: Katie Hagen for Richard Gillihan? 18 19 ACTING BOARD MEMBER HAGEN: Here. BOARD SECRETARY BUCHANAN: Dana Hollinger? 20 BOARD MEMBER HOLLINGER: Here. 21 22 BOARD SECRETARY BUCHANAN: J.J. Jelincic? 23 BOARD MEMBER JELINCIC: Here. 2.4 BOARD SECRETARY BUCHANAN: Ron Lind? 25 PRESIDENT FECKNER: Excused.

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BOARD SECRETARY BUCHANAN: Priya Mathur?
1
             BOARD MEMBER MATHUR: Here.
 2
 3
             BOARD SECRETARY BUCHANAN: Bill Slaton?
             BOARD MEMBER SLATON: Here.
 4
 5
             BOARD SECRETARY BUCHANAN:
                                        Theresa Taylor?
 6
             BOARD MEMBER TAYLOR:
                                   Here.
7
             BOARD SECRETARY BUCHANAN: And Lynn Paquin for
8
    Betty Yee?
9
             ACTING BOARD MEMBER PAQUIN:
                                          Here.
10
             PRESIDENT FECKNER: Thank you.
             Let the record reflect that Board Member Ron Lind
11
12
   has recused himself from this full Board hearing and has
13
    left the building.
14
             But before we begin, I want to note for the
15
    record that Alison Hightower, counsel for the Santa Clara
16
    County Health Authority requested permission to appear in
17
    this hearing telephonically, and we granted that request.
18
    Can we please secure Ms. Hightower is on the telephone.
19
             MS. HIGHTOWER: Good morning. This is Alison
20
   Hightower.
21
             PRESIDENT FECKNER: Very good. Thank you.
22
             Well, good morning, Ms. Hightower. My name is
23
   Rob Feckner. I'm the CalPERS Board President.
24
             At your request, we're calling you into this full
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Board hearing via telephone. At this time, I'm providing

25

a brief summary of the procedures that we will follow in today's hearing.

The proposed decision in this case was originally considered by the Board at the February 18th, 2016 Board meeting. At that meeting, the Board rejected the proposed decision and scheduled this matter for a full Board hearing. The Santa Clara County Health Authority, which we'll refer to as the Authority in today's proceedings, and Ms. Kathleen King are both respondents in this matter. It is my understanding that the counsel for the Authority and Ms. King share the same position, and, as such, will be splitting their time for oral argument today.

Now then, would counsel please take a moment to introduce themselves for the record starting with staff's counsel, then the Authority's counsel, and then Ms. King's counsel.

ASSISTANT CHIEF COUNSEL SEABOURN: Marguerite Seabourn for Calpers.

19 SENIOR STAFF ATTORNEY PHILLIPS: Christopher 20 Phillips --

MS. HIGHTOWER: Good morning. Alison -PRESIDENT FECKNER: Just a second Ms. Hightower.
Go ahead.

SENIOR STAFF ATTORNEY PHILLIPS: Christopher Phillips for Calpers.

PRESIDENT FECKNER: Now, Ms. Hightower, your turn Ms. HIGHTOWER: Thank you. Good morning. Alison Hightower for respondent Santa Clara Family County Health Authority.

PRESIDENT FECKNER: Thank you. Mr. Renner.

MR. RENNER: Good morning, Mark Renner, counsel for respondent Kathleen King.

PRESIDENT FECKNER: Thank you.

Let the record also reflect that Chirag Shah, from the Los Angeles-based law firm of Shah and Associates, the Board's independent counsel on full Board hearings and proposed decisions from the Office of Administrative Hearings is here now and will be in attendance for the entire hearing.

Mr. Shah will provide a brief summary of the case and serve as the Board's counsel in this full Board hearing. In today's proceeding, the record from the hearing before the administrative law judge hearing stands as is, but the parties have the opportunity to present oral and written arguments. All parties to this matter have submitted written arguments, which are in the Board's packets.

I trust that all parties have received copies of the Statement of Policy and Procedures for full Board hearings before the Board. Is that correct, Ms. King?

1 MS. KING: Yes.

MR. RENNER: Yes.

PRESIDENT FECKNER: Thank you.

Ms. Hightower?

MS. HIGHTOWER: I believe so.

PRESIDENT FECKNER: Great. Mr. Phillips?

SENIOR STAFF ATTORNEY PHILLIPS: Yes.

PRESIDENT FECKNER: Thank you.

As we do with all full Board hearings, we will adhere to the Board's written procedures.

First, as previously indicated, Mr. Shah will provide a brief summary of the case. Then we will address any preliminary matters relating to evidentiary issues.

After that, we will proceed with argument. Each position will have 10 minutes for oral argument. When we have two parties sharing the same position, the time allocated to one party is split among the parties on a prorata basis, unless those parties agree amongst themselves to allocate their time differently.

Mr. Phillips will first have ten minutes to present staff's argument. After that, we will hear from Ms. Hightower and Mr. Renner. Because the Authority is in the agreement with Ms. King's position, Mr. Renner and Ms. Hightower will be sharing the ten minutes allotted to their position.

None of the parties are compelled to use the entire time allocated to that party. In other words, you may, but do not have to, use the entire 10 minutes to present your argument. However, if you conclude your argument in less than the time allocated, you do not get to roll-over any remaining time for your rebuttal or any other portion of this proceeding, so it's use it or lose it.

After all sides have presented arguments, each side will be given three minutes for rebuttal arguments in the same order as the original presentation, Mr. Phillips first, then Ms. Hightower, then Mr. Renner.

Here, too, you may, but do not have to, use the entire time allocated to you for rebuttal. But if you decide to use less time, you will not have another opportunity for the time remaining. It is forfeited and there is no bank for the time that you can draw upon at a later time.

There is a timer the hearing room set for 10 minutes. It will begin when you first start to speak. Please pay attention to the timer as you speak to ensure that the complete -- that you complete your argument in the allotted time. Ms. Hightower, you'll have to monitor the time on your own.

After all sides' arguments and rebuttals are

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concluded, the Board may ask questions of any of the parties to this proceeding or seek advice from Mr. Shah our independent counsel. The alternatives available to the board are set forth in Agenda Item A. At the very end of these proceedings, the Board will go into closed session to deliberate and will then come out into open session to vote on the matter.

Are there any questions so far?

Mr. Phillips

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MS. PHIPPS: No.

PRESIDENT FECKNER: Ms. Hightower?

MS. HIGHTOWER: Yes. Mr. Renner and I would like to flip the order between ourselves, so Mr. Renner would like to go first and I would go second within the 10 minutes.

PRESIDENT FECKNER: Mr. Renner, is that agreeable to you?

MR. RENNER: Yes, that would be our preference,

Mr. President.

PRESIDENT FECKNER: Very good. That will be the order.

And as far as the other question, Mr. Renner?

MR. RENNER: I have the same question.

24 PRESIDENT FECKNER: No, the question that I was

25 | just asking about do you understand the procedure?

1 MR. RENNER: Yes.

PRESIDENT FECKNER: Very good. Thank you.

Now, then, Mr. Shah, will you please give us a brief summary of the case?

MR. SHAH: Thank you, Mr. President. Good morning to you. Good morning to the members of the Board. As you said, my name is Chirag Shah. I'm the Board's independent counsel on full Board hearings. My summary this morning will be very brief. Each counsel will educate the Board on the merits and the details of their respective positions.

The case the Board will hear this morning involves a very fact-specific determination of whether Ms. Kathleen King was an employee of the Authority, a CalPERS contracting local agency, from March 31st, 2008 to July 1st, 2013, so as to permit her participate -- her to continue participating in CalPERS.

The legal issues are governed by a lot of case law, and the circular and unhelpful definition -- definitions of employee and employer respectively under Sections 20028 and 20030 of the California Public Employees' Retirement Law.

During the relevant time period, Ms. King served as the executive director of the Santa Clara Family Health Foundation, which is now known as the Healthier Kids

Foundation. According to the administrative record, the foundation is a tax-exempt entity -- or tax-exempt organization, which was created by the Authority primarily to allow for more latitude in fundraising activities.

Now, latitude is my word, not any of the parties to the proceeding.

As such, the Foundation's primary function was to raise funds from a variety of sources, including private and nonprofit foundations and individuals. During the relevant time period, the Authority reported Ms. King as its own employee for purpose of CalPERS participation and benefits. The dispute and administrative appeal here arose when CalPERS auditors audited the Authority and determined, after going through all their internal reviews, and giving the Authority an opportunity to respond to their findings that Ms. King was being inappropriately reported as an employee of the Authority for CalPERS pension benefits.

The administrative appeal is actually being pursued by both the member and the Authority. And so the Board will hear today from the Authority's counsel, who as Mr. President -- Mr. Feckner said is participating via telephone, as well as the member's counsel who is present in the Board room. Of course, the Board will also hear from staff's counsel.

Substantively, the Authority and Ms. King argue that Ms. King was either a common law employee or -- of the Authority or that Ms. King was jointly employed by the Authority and the Foundation during the relevant time period.

Now, it is also true that there are other employees who may be impacted by the Board's determination. However, the facts and circumstances concerning those employees are not before the Board today, so we're limited to the administrative record, obviously. The details of each party's position are presented in the written arguments and the administrative record before the Board at Agenda Item 10.

With that, Mr. President, I conclude my brief summary of the case this morning.

PRESIDENT FECKNER: Thank you, Mr. Shah.

So now let us turn to the evidentiary hearing in front of us. As all parties are aware, the Administrative Procedures Act and the Board's procedures governing these hearings expressly provide that the scope of the Board's review in full Board hearings will normally be limited to the administrative record of the hearing before the administrative law judge as it stands.

In other words, we are not here to relitigate factual issues or resubmit evidence into the

administrative record. However, in rare circumstances, in the interest of achieving a just result, may require consideration of newly discovered, relevant, and documentary evidence which could not, with reasonable diligence, have been discovered and produced at the hearing before the administrative law judge, and which therefore is not part of the administrative record.

All this applies only to newly discovered documentary evidence that is relevant to the case. Under no circumstances may the Board accept new witness testimony or any kind of examination or cross-examination of Board members or anyone else in today's proceeding.

Under the Board's procedure, requests to introduce newly discovered documentary evidence must be submitted in writing to the Board's secretary no later than the due date for written argument, which in this case was April 8, 2016.

Staff has submitted a motion for relief to introduce evidence not contained in the administrative record. In addition, Mr. Renner has submitted a conditional motion for relief to supplement the administrative record.

Upon the advice of our counsel, Mr. Shah, I have decided to accept oral argument on both of these motions today. I will give each party two minutes to briefly

state its position on the motions.

Mr. Renner, would you like to present a brief two-minute argument on the two motions?

MR. RENNER: Yes, I would.

PRESIDENT FECKNER: Please set the timer for two minutes.

Mr. Renner, go ahead and begin.

MR. RENNER: Thank you, Mr. President and Board members. To us, this question is really quite clear. The Board rules do allow for acceptance of evidence after the administrative hearing is closed, but it has to be by the time written argument is submitted, which was 12 days ago. In this case, you're being asked to submit evidence which your rules simply don't allow for. There is no provision for, well, there is reasonable cause even past the deadline. It's not in the rules, so I submit that you would be violating your own rules if you allowed this evidence in.

Now, not knowing, of course, the Board's disposition on this motion, I feel I do have to go on in the event that it does want to consider this evidence. That's why I filed the conditional motion to also add additional materials. The point of that was that the reason this evidence is attempting to be admitted is basically to undermine Ms. King's position.

That's what parties do in litigation all the time. Due diligence requires counsel to find everything they can before a hearing for anything that might tend to undermine the party's position.

In this case, what's been offered are documents to do with litigation, which even CalPERS' counsel concedes it does not contradict any evidence that was produced at the administrative hearing. What the argument is is that there was a different legal position taken in that litigation three years ago. That's because in that litigation, it was submitted that Ms. King was allowed to rely on the administrative services -- administrative services agreement between the two entities to argue that her emails were not public record.

But what happened in the litigation issue was told that she was wrong. She was told that her emails were part of the public record. In other words, very consistent with treating her as an employee of a public agency. Consequently, that's why she's taken this position throughout this administrative process and hearing.

PRESIDENT FECKNER: Thank you.

Ms. Hightower, you have two minutes.

MS. HIGHTOWER: Thank you and thank you, members

25 of the Board.

Let me just add to Mr. Renner that there is not a showing of due diligence here. The claim that is made by staff that they did not find this purported evidence until after the written argument was submitted on April 8th.

They are pointing to something in Mr. Renner's brief of April 8th, which is actually stated in his brief in February, February 5th. So if they were going to do this work, they could have done the same investigation in February, if not sooner, to find this information. And thus, they have not met the standard of due diligence that the Board's rules require. Hence, they should not be permitted to introduce this late-finding evidence -- this late found evidence. It's very prejudicial to the parties.

In addition, the Authority took the position in this prior matter, which was three years ago that the records of the Foundation were public records, and thus the Authority to took a consistent position with its position before Calpers.

So for those reasons, the staff's motion should be denied. If the court is going to grant the motion -- I'm sorry, the Board is going to grant the motion anyway, then we suggest that in fairness, the order issued by the court in that prior proceeding three years ago finding that the records of the Foundation were public records,

should also be considered by the Board.

Thank you.

PRESIDENT FECKNER: Thank you. Mr. Phillips.

SENIOR STAFF ATTORNEY PHILLIPS: Thank you, Mr. President, members of the Board. I think that all of the requirements have been met in this case in order to present this additional evidence, the good cause, the

relevance, and that this is evidence that is otherwise

admissible under the APA in administrative hearings.

Now, with respect to the diligence, the issue at the administrative level was whether or not Ms. King was an employee of the Authority. This was the common law employment test. There is no -- there's no legal position for this innocent party stance that the party -- that the respondents are now taking. And until it was put before this Board, and they are urging this Board to dramatically expand the criteria for membership into this System, there was no reason for Calpers to search for this type of evidence.

Now, it is highly relevant and it's highly probative. Ms. King is taking two diametrically opposed positions. In the verified writ, she's claiming a number of things that are the exact opposite, which she's claiming here today. I think it is highly probative of just the shenanigans that happened in membership cases

like this, where the common law employment test is at issue.

And I think that substantial compliance with the timing requirement, the fact that the briefs were due on Friday the 8th, this information was discovered two business days later on that Tuesday and the motion was filed the very next day on a Wednesday, would allow this Board to use its discretion in order to admit this evidence.

Thank you.

PRESIDENT FECKNER: Thank you.

So in the past, the Board has accepted late submitted arguments from members as well as employers. There's no reason why we cannot extend the same courtesy to staff, particularly considering the direction of the California Administrative Procedures Act for the Board to admit any relevant evidence that reasonable persons would rely upon to be conducted -- in the conduct of serious affairs.

Before I go any further, Mr. Shah, do you have any comment?

MR. SHAH: No, not at this time, Mr. President.

Thank you.

PRESIDENT FECKNER: Thank you. So therefore, having reviewed both motions, and after considering oral

arguments based upon and presented on the two motions today, unless there is an objection, I hereby grant both motions and admit the two relevant documents into the administrative record.

Board members are instructed to consider both documents in their evaluation of the administrative record.

Is there an objection?

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All right. Seeing none.

Now, before we begin oral arguments, I want to remind counsel again, that the only issue that we are Permitted to hear today is the question of whether Ms. King was employed by the Authority during the relevant time period from 2008 to 2013. And if so, whether she is entitled to membership in CalPERS.

If counsel for any party chooses to devote any time to an issue that is not before the Board, you will not be given any extra time to argue that issue at hand or for any other purpose.

On that basis, Mr. Phillips please present staff's argument and let's start the clock at 10 minutes.

22 SENIOR STAFF ATTORNEY PHILLIPS: Thank you very 23 much, Mr. President.

PRESIDENT FECKNER: Please pull the mic in front of you. Thank you.

SENIOR STAFF ATTORNEY PHILLIPS: Better?

PRESIDENT FECKNER: Yes.

SENIOR STAFF ATTORNEY PHILLIPS: This is not a complex case. It's not a case of first impression. This type of case has come before and will undoubtedly come again in the future. What makes this case unique is the after-the-fact rationalization that respondents make and their plea to this Board to significantly and substantially expand our membership criteria. I'm here today to tell you why this Board should reject respondent's pleas and adopt the proposed decision.

What the case boils down to is promises. We're all here today because of a promise that the Authority made to Respondent King, a promise of a CalPERS pension.

The problem with that promise is the Authority can't deliver. And the reason is simple, Respondent King was simply not an employee of the Authority. Now, the facts in this case aren't really in dispute. Respondents were provided a fair hearing, and given every opportunity to present their case in evidence.

And here's what happened. The administrative law judge, after hearing all the facts, applied the correct test, the common law employment test. This test is controlling when it comes to membership determinations.

Only eligible employers and their common law employees may

participate in CalPERS. It's well established and not in dispute that the California Supreme court in Cargill and this the Board's Presidential decisions in Galt and Neidengard require CalPERS to apply the common law employment test to determine who is an employee of a participating agency for purposes of membership into this System.

CalPERS must ensure that its contracts with public agencies provide benefits only to the agency's common law employees.

Now, this is really important and I'm going to say it again. CalPERS must ensure that its contracts with public agencies provides retirement benefits only to the agency's common law employees.

So why is that important? Well, there's this rule known as the exclusive benefit rule. And I'll discuss that in a few minutes.

Okay. So back to this test. CalPERS uses the common law employment test both to find membership relation -- I'm sorry to find employment relationships where membership is mandated and to deny pension benefits to any persons who are not the common law employees of the contracting agency. So again, the administrative law judge applied this test correctly and determined that Respondent King was not a common law employee of the

Authority, but rather a common law employee of the Foundation.

Now, there is no authority in the PERL that authorizes one employer to report services provided to another employer. Allowing this would open the door to providing benefits for services provided to non-participating entities, whether they be private or nonprofit. Again, this is the exclusive benefit rule in action.

Okay. So two arguments are being made by respondents. The first is that Respondent King is a common law employee of the Authority. And the second argument is that Respondent King is jointly employed by both the Authority and the Foundation at the same time, and that Respondent King is an innocent party. That quote, "As an innocent participant, the facts here cry out for a finding that these two entities were joint employers", end quote.

Now, with respect to the first argument that

Respondent King is a common law employee, here's what you need to know, service agreement and control. All of the facts that respondent cite to as demonstrative of an employment relationship, well, they were provided by the Authority pursuant to an administrative services agreement. Payroll functions, office space, computers,

training, human resources, all of it provided pursuant to contract. And in any event, these are all secondary factors and secondary considerations under the common law employment test.

Additionally, in 2013, the Foundation terminated this services agreement with the Authority. And when there was no more agreement, all of these secondary factors evaporated. The Foundation found their own office space, hired another payroll company, outsourced HR functions, et cetera, et cetera.

The fact that there was a complete severance of these two entities when the agreement was terminated is clear evidence that these functions were not provided by the Authority as the employer, but provided as a vendor.

Now, what is crucial, what is the most important factor of the common law employment test is control. Now, specifically control over the manner and means of accomplishing one's job. In the proposed decision, the administrative law judge hit the nail on the head with respect to control. She said quote, "Respondent King estimated that under her leadership, the Foundation raised about \$132 million for the Authority". That's great. That's highly commendable. But the judge went on to say, "It was not established that the Authority directed this effort so as to have controlled the manner and means used

to accomplish this result", end quote.

So essentially, the function of the Foundation was to raise money, and the Authority didn't tell Respondent King how to go about raising money. There was no control. Our auditors got it right, our staff got it right, the administrative law judge got it right, and this Board should get it right by adopting the proposed decision.

So now to respondent's second argument, that Respondent King was jointly employed and that she is an innocent party. It's important to remember that the administrative services agreement explicitly provided that the employees of one entity were not the employees of the other. Now, here you have both parties to the agreement disavowing it in its entirety solely for purposes of gaining benefits in Calpers.

It's astonishing for respondents to claim that this case quote, "Cries out for the adoption of joint employment under the PERL", end quote. When the purpose of joint employment, and when it's used in the common law, is to find an employer/employee relationship to protect workers from exploitation, and to ensure that those workers receive their statutory benefits -- I'm sorry, their statutory protections.

The California Legislature could have

incorporated the theory of joint employment into the PERL if they wanted to do so. But as Respondent King acknowledges in her own brief, they haven't done it. Accepting respondent's interpretation of joint employment would be inconsistent with and undo the common law employment test mandated by Cargill, and further adopted by this Board in precedential decisions as a framework for CalPERS to determine employment status.

Allowing public agencies and their business partners to determine membership in this System through contrived organizational structures, usurps this Board's authority to determine who is an employee for purposes of membership.

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Adopting a theory of joint employment would not further the purposes of the PERL, which is to provide for benefits -- provide for benefits to employees of CalPERS eligible and participating employers, meaning contracting agencies in the State.

Because the evidence establishes that Respondent King is the common law employee of the Foundation, which is a private, nonprofit 501(c)(3), and not the common law employee of the Authority, she's simply not entitled to membership.

The type of arrangement Respondent King asks this Board to adopt would allow her to claim that she's an

employee of the Authority for purposes of CalPERS benefits, and then later down the road, she retires from the Authority. She could still claim to be an employee of the Foundation and avoid having to comply with any of the after -- the working-after-retirement rules. It would be a true double dipper.

If there's any injustice here, to the extent that Respondent King claims that she's an innocent party, it's the fault of the Authority and the Foundation. Her recourse is against those two entities. The Foundation can provide her an annuity or other package of compensation, not CalPERS, not the taxpayers of California.

And the last thing I want to discuss is the exclusive benefit rule. This rule is found in the State Constitution, in the recently implemented regs, and the Internal Revenue Code. As you know, CalPERS is a tax-exempt entity under the Internal Revenue Code. And in order to remain tax exempt, the System must be operated for the exclusive benefit of the employers, employees, and their beneficiaries.

Accordingly, CalPERS must ensure that its contracting agencies provide retirement benefits only to their employees. Failure to do so jeopardizes the tax-exempt status of this System. To find for respondents

in this case invites mischief, it creates an extremely difficult environment for staff to make membership determinations, and it seriously subjects this System to substantial risks of violating laws that must be followed to maintain our tax-exempt status.

Staff respectfully urges this Board to adopt the proposed decision.

Thank you.

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PRESIDENT FECKNER: Thank you.

Mr. Renner, would you like to begin your shared 10 minutes?

MR. RENNER: Thank you, Mr. President.

First of all, I appreciate the opportunity to speak to the Board this morning. I understand that this is, we believe, a fairly unusual case, and this is a fairly unusual procedure. And as you already heard, it's a very fact intensive one. I'll get to that in just a minute. But let me go briefly over the background to this.

We are talking about two entities here. There's no question about that. One was the Authority, which had over 100 employees. It is indisputably a CalPERS agency. And it's purpose was to provide health insurance to the uninsured. The other was the Foundation, unquestionably a technically separate legal entity. But that question

alone doesn't answer could it be part of the participating contracting agency.

The point is these two entities were so interrelated. The Foundation and the Authority were in the same building, they used the same computer system, they used the same email system, the Foundation employees got their paychecks from the Authority. So obviously, they're going to proceed on the assumption that they understand that the Foundation is a separate entity, but they would believe that they're employees of the Authority. We believe that's true under two theories, as you've already heard.

Let me go briefly into the legal background as to the Cargill case, which I think both sides agree is the most controlling case, the California Supreme Court case. It basically said that employees of a private labor supplier, who was hired by a public agency, could, in fact, be CalPERS participants. In that case, the public agency was attempting to get out of paying contributions and having them be participants. And the court said, no, there's a possibility they're common law employees.

The court emphasized that the important thing was not the fact that the public agency and the private labor supplier entered into a contract - we can all read the contract -- but the important thing is how did the parties

function together, what was the real relationship, did the public entities actually control these employees who are ostensibly employed by a private entity?

We think that that's the point that staff has overlooked in this case, is that Cargill tells us that you don't just look to the documents to the contract. If you could do that, then all employers could get away with paying employees as independent contractors just by entering into a contract that says that they're an independent contractor and not an employee. But the law does work that way. It does allow you to look behind the documents and look at what the parties actually did.

Now, we think that, as we said, Ms. King could either be considered a common law employee under that test or part of a joint employer between the two entities. For common law employment, you have to show that the employer controls significant aspects of the employee's work.

So let me go over what kinds of things the Authority controlled in Ms. King's employment. The Authority hired Ms. King. The Authority in that hire letter reserved the right to fire her at will. The Authority was listed as the employer on her paychecks. She received her W-2 from the Authority, not from the Foundation. She was paid a salary. She was not paid by invoices that she sent to the Authority. She was a

long-term employee. This was not some short-term contract. The Authority was the party that granted her the raise. And in another instance, the CEO of the Authority approved a raise for her without any consent from the Foundation board. And yet in another instance, the Authority denied her a request for a salary increase.

They also -- the Authority also approved increases for other Foundation employees. The authority controlled all the employment policies and procedures. The Foundation employees received all their employment training from the Authority. Ms. King was required to fill out a Form 700, her conflict of interest form, which you only fill out if you're an employee of a public agency.

The Authority controlled when Ms. King could take vacations. The Authority controlled when both her and her employees could leave the facility early. And the Authority, very importantly, controlled whether the Foundation could hire or fire employees.

There was one instance where the Authority transferred a Foundation employee to its staff, and it wouldn't allow the Foundation to hire a replacement. In short, the Authority controlled all the significant aspects of Ms. King's employment.

Our explanation of the ALJ's decision in this

case is we don't have any. The facts were overwhelming, and yet she found otherwise.

Let me also add with respect to the matter that's just been admitted. As I said, she just learned from that litigation, immediately after the petition was filed, that she was wrong. She was to be treated as an employee of a public agency. She was told she was wrong in taking the position that they're entirely independent. She based that position on the administrative services agreement, and the agreement, as staff has said repeatedly throughout this case, holds fourth that the two entities are separate, and one does not control the other. But our point is look at what actually happened.

With this, I'm going to turn things over to Ms. Hightower.

PRESIDENT FECKNER: Ms. Hightower?

MS. HIGHTOWER: Thank you. Can I ask how much time is remaining?

PRESIDENT FECKNER: Four minutes 37 seconds.

MS. HIGHTOWER: Thank you. We agree with Mr. Renner, on behalf of the Authority, that Ms. King was a common law employee of the Authority. Alternatively, the evidence establishes that King was jointly employed by the Authority and the Foundation.

Now, the PERL does not mention the common law

test or exclude any other definition of the word "employ".

As Mr. Shah just said in giving his summary of the case,
the statute provides and I'm quoting him, I believe, "A
circular and unhelpful definition of an employee".

The administrative law judge here agreed with the respondents that the definition of common law employment includes co-employment. And this has been applied in numerous situations in the courts. For example, Federal Express was found to be a joint employer when it imposed company policies and procedures, subjected the worker to the same performance reviews and training, and set compensation and benefits, all despite an agreement which disavowed any employment relationship.

As Mr. Renner has described, the evidence here amply established that King was subject to many of the same circumstances as in the FedEx case. All the indicia of control by the Authority Mr. Renner described shows that it exercised significant control over her employment, including her compensation, her benefits, her training, and her policies, similar to the FedEx case. And in addition, the Authority controlled who she could hire and fire, even though she had the title of executive director.

She testified she didn't even hire a temp without the Authority saying it was all right. To the extent the Foundation retained formal legal rights via its legal

documents, that simply shows that the two entities were sharing responsibilities over her employment. The fact that the Authority had the right to terminate Ms. King at will, with or without cause, is the ultimate control over her employment.

The proposed decision conceded that the two entities were admittedly intertwined, but then avoids the obvious conclusion, that King was a joint employee, and blames King for not asserting her rights to avoid the control being exercised by the Authority.

But that is not a legitimate criteria for declining to recognize King's true status. Her status is based on the reality of the relationship, not on what relationship she arguably might have experienced. The actual relationship is what governs the employment analysis.

And the courts have made it clear, even under the common law test, that legals documents are to be ignored when they contradict that actual relationship. The proposed decision provides no other explanation for its contrary conclusion in favor of Calpers, which ignores substantial evidence in respondent's favor.

For instance, in describe the Authority's response to a questionnaire concerning another individual, the decision omits the Authority's confirmation that the

Authority could terminate the worker at any time, as well as the Authority's response to the question, "In your opinion, is the individual an employee of the agency?", to which the Authority said, yes.

Given that the Authority controlled the employment policies governing King, who she hired, who she fired, not to mention King's compensation, the Board should find that the Authority controlled sufficient terms and conditions of her employment to be a joint employer.

Now, the staff has suggested that the Board should adopt a much narrower view of employee, claiming no decision has expressly utilized joint employment. Again, the ALJ agreed joint employment concept is consistent with the PERL's definition of employee. An application of that concept here to Ms. King on these facts would be a limited ruling on these unusual facts.

The Foundation was the fundraising arm of the entity. That's not a typical scenario for public entities to have, nor are private entities typically integrated into the public entity as this and hired at will by the public entity. Further, the Foundation was a public charity not a private business. Accepting King as an employee of the Authority thus will not set a precedent because it is not likely to recur with other contracted agencies.

PRESIDENT FECKNER: Your time has ended Ms.

Hightower. Thank you.

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MS. HIGHTOWER: Thank you.

PRESIDENT FECKNER: Mr. Phillips, would you like to offer rebuttal

SENIOR STAFF ATTORNEY PHILLIPS: I would.

PRESIDENT FECKNER: Please set the clock at three minutes and begin your rebuttal. Turn on your microphone, please and pull it down. There you.

Thank you.

SENIOR STAFF ATTORNEY PHILLIPS: All good. Thank you.

Now, first, I'm going to talk about what Ms. Hightower just discussed in respect to her arguments that courts look through governing documents when there are contrary facts that evidence an actual employment relationship. Now, this document that was just admitted into evidence is a signed verified petition, signed under the penalty of perjury by Ms. King herself, which states that the CEO of the Authority and the Foundation are entirely separate and independent agencies. Their relationship is purely contractual, that the Authority should not take any supervisory rule with regard to the Foundation.

This document is extremely probative of the

opposing positions that respondents are now taking solely for the purpose of getting CalPERS benefits. Now, the common law. When the common law is used to find joint employment, it's found very narrowly for one thing, and it's found in situations where the employees, or the workers, need protections from exploitation, or for in the FedEx case that was mentioned, for reimbursement of business expenses.

It's not that they're, all of a sudden, employees for all purposes. It's to -- the courts find joint employment in order to effectuate the purposes of remedial legislation that have been put into place in order to protect various workers, migrant farm workers, for example, various forms of independent contractors, the FEHA, Fair Employment and Housing Act here in California, to address discrimination in employment. Those are all examples where courts use this joint employment doctrine in order to effectuate the purposes of the statutory scheme.

Ms. King has no statutory right to CalPERS membership here. She is an employee of a non-contracting agency. It is not the purpose of the PERL to have an expansive view in order to -- or expansive role in order to protect private employees with a public pension.

Thank you.

1 PRESIDENT FECKNER: Thank you.

Mr. Renner would like to begin your three minute shared rebuttal?

MR. RENNER: First, can I ask if I do, by some amazing chance, wind up done before three minutes, can I cede the rest of my time to Ms. Hightower?

PRESIDENT FECKNER: No, you're sharing the three minutes.

MR. RENNER: No, that's what I mean, within the three minutes.

PRESIDENT FECKNER: Whatever is left in the three minutes, the both of you get to do your speech.

MR. RENNER: Thank you.

PRESIDENT FECKNER: Please start the clock. It will start when you begin, Mr. Renner

MR. RENNER: Thank you. First, let me speak to the exclusive benefit rule argument and the alleged tax issue. I'm having trouble understanding that, because if this Board makes a finding that Ms. King was an employee of the Authority for purposes of Calpers participation, then they're can't possibly be an exclusive benefit rule or an IRS tax exemption problem. If that were true, then what they're saying is that the Supreme Court was wrong in Cargill, that you can never have an employee of a private labor supplier be considered an employee of the public

agency. But the Supreme Court said, yes, you could. It depends on the facts.

There's no suggestion that the IRS exemption would be in jeopardy, if this Board made the finding that the employees in question is an employee of the public agency for purposes of Calpers.

As far as the Public Records Act litigation, first of all, let me explain the background to that. What Ms. King was attempting to do in filing that petition was to protect donors who thought that their identity and the amounts of their donations would not become part of the public record. That was the sole motivation behind filing that litigation.

The paragraph that is cited in terms of a claim that there's some sort of contradiction or inconsistency is paragraph 15 in the petition. What it says is it first -- the first sentence paraphrases the administrative services agreement. The second sentence in that same paragraph quotes it directly. We know what the administrative services agreement says. We know that it says the two entities are separate, but our point is they didn't treat each other that way.

Thirdly, let me get to the point of this notion that it's as if there's some sort of underlying malice here in Ms. King trying to participate. The benefits were

administered by the Authority. She had no say in that one way or another. She didn't decide who was going to be covered and who wasn't.

All of the contributions were made, and we maintain she was a completely innocent participant. There was no scheme to get CalPERS benefits. You can look at the contract and say, oh, well, they were just supposed to provide these services. Well, was she allowing the Authority to decide whether she got a raise or not just so she could set herself up to get CalPERS Benefits?

Was she allowing the Authority to decide who gets hired and fired of her employees just so that she could get CalPERS benefits, even though the administrative services agreement does not say -- does not express any kind of control like that at all within the four corners of that document?

We submit that the evidence is overwhelmingly clear that she's either a common law employee or part of a joint employment relationship, and that the PERL can allow under the common law for common law -- or for joint employer.

PRESIDENT FECKNER: Thank you. Your time has expired.

We're now to the question and answer period where Board members can ask questions.

1 Mr. Costigan.

separate corporation.

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BOARD MEMBER COSTIGAN: Thank you, Mr. Feckner.

So just a few points. I don't believe she was scheming. So take the questions I'm going to make in that vein. So what I actually see more in the record is a little too cozy of a commingling relationship between a foundation and a public entity. So if we're just going to look at the documents themselves, at the bylaws, of the Santa Clara Family Health Foundation, this is a separate California corporation. It's a -- I mean, it is a

MR. RENNER: Absolutely.

BOARD MEMBER COSTIGAN: But what you're arguing is there's a commingling between a separate California corporation and the local government entity. And that's what you're arguing, because there's a contract. There's a document where she's hired as the executive director of a separate California foundation.

MR. RENNER: Yes, that's correct.

BOARD MEMBER COSTIGAN: Okay. And then she's being paid by a local government entity. I mean, that's what I'm looking at in the record. That's what the ADP document shows.

MR. RENNER: Yes. She got a W-2 from them.

BOARD MEMBER COSTIGAN: So of the 123 million

1 | that was raised, where did that money go?

MR. RENNER: All of the money goes to the Authority.

BOARD MEMBER COSTIGAN: So did the Authority bill the Foundation for her service? Here's what I'm struggling with. She's hired by the Foundation, a separate California corporation. What I don't see in the record -- and I do a lot with foundation boards, so I'm really struggling with this is a little too friendly of a relationship. Employees -- the same thing with the other employees that were hired, where an offer what extended, there is no reference -- for example, and I'm not pick on Ernesto, but it's your document. "We are delighted to extend you an offer of employment. The terms and conditions to join the Santa Clara Family Health Authority, dba Santa Clara Family Health Plan". Where is any records -- is there a reference that this employee works for the Foundation?

MR. RENNER: Well, it's -- actually, I think in that offer letter there is a further reference to the Foundation itself.

BOARD MEMBER COSTIGAN: It's you will report to the Foundation's finance director. Again, here's the struggle coming the other way, is the city -- or the Authority is making a gift of public assets to a private

corporation. You've got -- you've got -- this is not an innocent, simple, straightforward common law issue. I mean, you've got the commingling of the funds. You've got the commingling of entities.

She was hired by a board that is specifically set forth in the bylaws, and the paperwork is just processed through ADP. So you're saying the 120 -- the 100 million, which I commend you on raising. That's fantastic. I do have concerns with your statement that people were trying to hide their identity by giving -- they're giving to a non-profit public corporation to take a tax deduction. And now this -- I guess the statement you just said is they were trying to hide their identity, which sort of raises even more issues as to why would anybody be engaged in hiding a donor's identity. That just is a bit of a red flag.

But from the standpoint of where is there even a -- I don't see in the record, and I've looked at her payroll records, is there a -- where is the reimbursement document or the -- so the president of the board says I'm going to hire her, here's the salary, and then what, just bill Santa Clara for it?

MR. RENNER: Or -- well, actually, I think it worked the other way around, is that the foundation -- or, excuse me, the Authority would invoice the Foundation for

their employee costs, so for their payroll, for their benefit costs.

BOARD MEMBER COSTIGAN: But at least what I see in the record is that the Foundation hired the executive officer. That the original offer of hire was extended by the Board chair of the Santa Clara Family Health Foundation.

MR. RENNER: That's correct.

BOARD MEMBER COSTIGAN: Which is the non-profit entity -- which is the California non-profit public benefit corporation. So you're agreeing that she was hired by the Foundation. Now, you just said you're correct. So she was hired by the foundation.

MR. RENNER: Yes.

MS. HIGHTOWER: She was hired by the Authority.

BOARD MEMBER COSTIGAN: No, no. You just -- now we'ge got two lawyers - and I would have preferred in person. You just said that she was hired by the Foundation.

MR. RENNER: That's my belief, yes, based on the record.

BOARD MEMBER COSTIGAN: And the offer was extended by the chair of the Foundation.

MR. RENNER: Actually, no, I think it comes from the Authority.

BOARD MEMBER COSTIGAN: I'll come back. I'll find it in the extensive record.

PRESIDENT FECKNER: Thank you.

Ms. Hollinger.

BOARD MEMBER HOLLINGER: Yeah. What I'm confused here, and I'm not sure maybe Mr. Phillips can shed some light, what's very confusing to me is a couple of things. Number one, I'm confused about the relationship, but then when I look at the paycheck, I see that deductions were made and contributed to Calpers, and that they made a co---a match. And I also then look at the insurance policy they had. And when they look at the holder or the employer, it's written as the -- thank you -- as the Santa Clara County Health Authority. So here -- and it's Santa Clara County Health Authority that's writing her check and taking deductions and contributions to PERS. So can you explain that to me how that happens?

SENIOR STAFF ATTORNEY PHILLIPS: Yes, absolutely. So all of these administrative type of functions, payroll, HR, training, those were all done by the Authority for the Foundation pursuant to the administrative services agreement. And counsel for Respondent King just mentioned that there were invoices that the Foundation -- I'm sorry --

BOARD MEMBER HOLLINGER: But why would they

take -- why would they take contributions --

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PRESIDENT FECKNER: Just a second.

BOARD MEMBER HOLLINGER: Oh. Why would they take a contribution to PERS? Why would they deduct that from her paycheck?

SENIOR STAFF ATTORNEY PHILLIPS: Well, it was wrong. The Authority was incorrectly and improperly reporting the Foundation employees, including Ms. King, to Calpers for membership purposes. They shouldn't have been taking contributions.

BOARD MEMBER HOLLINGER: And also why would she be on their payroll?

SENIOR STAFF ATTORNEY PHILLIPS: That again is wrong. She shouldn't have been. At that -- this relationship, this services agreement, the Authority was simply acting as, in this instance, as a payroll administrator, just like ADP would. They would --

BOARD MEMBER HOLLINGER: Yeah, but is that a role that these entities play?

MR. SHAH: It does happen a lot in the non-profit sector, if I may interrupt, where a related entity will perform some ministerial functions. Here, it's clear that the paychecks and other documents were not properly documented. I think that's the position that at least Ms. King's counsel would say.

On the other hand, we don't have any information to suggest that the funds actually came from the Authority's -- the funds that were paid to her, her wages, her Calpers contributions, et cetera, presumably the argument is they came from the Authority's budget, but -- BOARD MEMBER HOLLINGER: Well, it appears that way. It's on their check. I mean --

MR. SHAH: And it should not have. And that's the contention that CalPERS is making, that the Authority should not have listed her as a CalPERS employee -- excuses me, as a CalPERS participant, as their employee.

BOARD MEMBER HOLLINGER: Thank you.

SENIOR STAFF ATTORNEY PHILLIPS: Ms. Hollinger, can I follow up on that just a second?

And it's important to note that when the Foundation terminated the services agreement contract with the Authority, so did all of the payroll reporting, as well as the other services that they provide. And now, the Foundation has its own third-party payroll provider and no reporting is being made to CalPERS.

PRESIDENT FECKNER: Ms. Taylor.

BOARD MEMBER TAYLOR: So my questions are kind of in that vein. So we don't have any evidence showing whether or not the Authority reimbursed the Foundation -- or, I'm sorry, vice versa, the Foundation reimbursed the

Authority, because the check was written by Santa Clara County. So did we ever get any evidence that it was reimbursed?

SENIOR STAFF ATTORNEY PHILLIPS: I can't remember if that was introduced by respondents or not.

BOARD MEMBER TAYLOR: I didn't see it in here.

SENIOR STAFF ATTORNEY PHILLIPS: I don't believe

Calpers had that as part of the audit findings.

BOARD MEMBER TAYLOR: Okay. So that wasn't part of the findings. That's where my concern is, is because it sounds to me -- there's a couple of problems, and I agree with Mr. Costigan that this relationship was much too cozy for a county to be behaving like this. But my other concern is what -- if she's an employee of the Authority, and apparently the Authority believes she's an employee, and she's paid into CalPERS, what's going to happen to that money?

SENIOR STAFF ATTORNEY PHILLIPS: Right. So if the proposed decision is adopted by the Board, the Authority would get a refund -- or a credit of all of the incorrectly reported contributions. Now, the Authority -- between the Authority and Ms. King as far as deductions that were taken out of her check, her portion -- her member portion, that's going to be between those two parties, but a full reimbursement would be made.

BOARD MEMBER TAYLOR: Okay. And as I understand from some of the information I'm reading here, there were other employees of both the Authority and the Foundation as well. Has that already been taken care of or is that after this decision going to be taken care of?

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SENIOR STAFF ATTORNEY PHILLIPS: All right.

Well, that's a great question. So the scope of the audit that was performed -- and how the audit works is they take a random sampling of all employees and look into the facts of the employment relationship. And in that audit a number of employees that were reported by the Authority were actually pursuant to our determinations employees of the Foundation.

Now, after respondents appealed our CalPERS determination, CalPERS asked for additional information of the Authority on all of these potential employees of the Foundation that were reported by the Authority, and they have been uncooperative pending this case. So CalPERS really doesn't know, to the extent, how many employees are potentially involved.

BOARD MEMBER TAYLOR: The Authority has been uncooperative?

SENIOR STAFF ATTORNEY PHILLIPS: Yes.

BOARD MEMBER TAYLOR: Okay. And then --

SENIOR STAFF ATTORNEY PHILLIPS: And I'm sorry, I

should add, the audit -- CalPERS had no jurisdiction over
the Foundation and the audit. And CalPERS has no
jurisdiction now to demand any information from the
Foundation. So we are restricted essentially to
cooperation from the Authority.

BOARD MEMBER TAYLOR: So, in essence, that's why we don't have anything showing a reimbursement from the foundation.

SENIOR STAFF ATTORNEY PHILLIPS: (Nods head.)

BOARD MEMBER TAYLOR: Okay. And then the administrative services agreement states the entities are separate. So then I'm confused as to why Santa Clara County then offers PERS retirement to those employees anyway. I don't know that that's a question you can answer.

SENIOR STAFF ATTORNEY PHILLIPS: We are confused as well.

BOARD MEMBER TAYLOR: Okay. That's -- I think that takes care of all my questions.

Thank you.

PRESIDENT FECKNER: Thank you.

Mr. Slaton.

BOARD MEMBER SLATON: Thank you, Mr. President.

I want to understand -- I think I do, but I want

25 some clarification. If the IRS tax code had been written

so that one could donate to the Authority and have it be a tax deductible donation, just the same as to a 501(c)(3), would this entity have even been created? Was the purpose of the creation of this entity in order to avail oneself of the ability to have donors get tax deductions for their contributions?

MR. RENNER: I believe that was the thrust of the reason for the creation. But if I could also point out that whether if someone is an employee of one organization or another, can have different answers, depending on which area of law you're applying. So the fact that for IRS purposes it's a separate organization doesn't necessarily answer are employees of that same organization solely employed by them or perhaps someone else for workers' comp, for unemployment compensation, for Calpers?

BOARD MEMBER SLATON: Well, where I'm going with this, was there any other fundraising for anyone else during the time period in question?

MR. RENNER: No.

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BOARD MEMBER SLATON: For any other entity?

MR. RENNER: No, the Foundation --

BOARD MEMBER SLATON: So all funds were being raised for this purpose?

MR. RENNER: Yes, that's correct.

BOARD MEMBER SLATON: So had there only been the

Authority, the Authority could have gone out and raised the money.

MR. RENNER: I think that's true, yes.

BOARD MEMBER SLATON: However, they would not have had -- been able to avail themselves of an ability to have donors deduct their contribution -- at least individual donors and corporate donors --

MR. RENNER: I believe that's true.

BOARD MEMBER SLATON: -- deduct from their income tax? Okay. That's all I have for now.

PRESIDENT FECKNER: Thank you. Ms. Mathur.

BOARD MEMBER MATHUR: Thank you. This is a complicated case, in the sense that it seems to me, just from reading the record, and I'm -- that perhaps this entity -- and sort of falling on Mr. Slaton's comments and questions -- was created to be controlled by the Authority, but that over time that relationship actually changed, in 2013, perhaps when the agreement was severed. So the closeness of the relationship, which may have been a control relationship -- there are certainly indications that there are elements of that -- changed in 2013.

So I guess my question is -- and maybe it's a questions to Mr. Phillips is could there be a period of time where Ms. King was an employee of the Authority and then that relationship changed, and she no longer was?

SENIOR STAFF ATTORNEY PHILLIPS: No. We take the position that the split in 2013 simply shows, it evidenced, that the relationship that they had prior to that was pursuant to the contract. As the administrative law judge noted, the actual control over the function of the Foundation was not exerted by the Authority.

The Authority didn't tell the Foundation how to raise money, which is what the Foundation did. And without that control, there was no time in which Ms. King or any of the other Foundation employees could have been employees of the Authority.

BOARD MEMBER MATHUR: Who established the Foundation? It was the Authority who established the Foundation?

MS. HIGHTOWER: Yes.

BOARD MEMBER MATHUR: And it was for a purpose of raising funds to support the Authority?

MS. HIGHTOWER: Yes.

BOARD MEMBER MATHUR: I guess what I'm struggling with a little bit is what does it mean to tell them how to do their business -- I mean, how to do the work? I mean, if you have an employer, they don't necessarily tell you every little minutia about how to do it. As they say, go off and do this -- you know, this is your mandate.

So I'm struggling with how detailed does that

direction need to be in order to be exerting control or determining the work to be done?

SENIOR STAFF ATTORNEY PHILLIPS: Right. Well, that's a good question. And that kind of is what the whole concept about independent contractors are, right? So the master in that relationship says this is the job. And the independent contractor then can go about doing that job in any way that they see fit. In fact, it doesn't even have to be that individual that does that job. They could subcontract, if they wanted to. There's no employment relationship there.

Just as here, there's no employment relationship, because the Authority didn't tell the Foundation or exert any control over how they did their job. They simply provided a administrative support.

BOARD MEMBER MATHUR: And in terms of doing reviews of Mrs. King, I saw several reviews in here, but I didn't -- and maybe I missed it, but I didn't see one for Mrs. King. Who performed the reviews of Mrs. King?

SENIOR STAFF ATTORNEY PHILLIPS: That was part of the HR function at the Authority.

BOARD MEMBER MATHUR: So the Authority did perform the reviews of her work, which, in my experience, a review is of -- that is a way of directing work is by telling them whether they've done their work correctly,

the work that has been assigned to them.

SENIOR STAFF ATTORNEY PHILLIPS: Actually -- so the -- my understanding and memory of the testimony was that while the actual review was part of the functions of the Authority, that within the chain of command inside of the Foundation, for instance, there was testimony from another employee of the Foundation, Emily Hennessy, who was a direct report to Ms. King. Now, Ms. King directed Ms. Hennessy's job and told her what to do and how to do it. So I think just the fact that the Authority was the entity that performed the function of the review isn't -- it isn't the whole --

BOARD MEMBER MATHUR: But I'm asking who did the review of Mrs. King?

SENIOR STAFF ATTORNEY PHILLIPS: I don't know that that was in evidence. There was test --

BOARD MEMBER MATHUR: That wasn't in evidence.

Okay, because I didn't -- I didn't find it, and I wasn't sure if I was miss -- if I'd missed it.

SENIOR STAFF ATTORNEY PHILLIPS: There was testimony that she was a direct report to the Foundation Board.

BOARD MEMBER MATHUR: Okay. Thank you.

Mr. Renner, did you provide any -- in your exhibits, and I'm sorry if I've missed it, reviews of Mrs.

King and who performed those reviews?

MR. RENNER: I'm looking for it, and I'm not finding the citation to the record. It was my belief that there was at least one review of Ms. King done by the Authority, but I'm not finding it in the record.

BOARD MEMBER MATHUR: Okay. All right. I didn't find it in the record either, but I just wanted to make sure I hadn't missed it.

Okay. Thank you.

PRESIDENT FECKNER: Mr. Jelincic.

BOARD MEMBER JELINCIC: When I look at the service agreement, I don't see anything that says the Authority can hire and fire Mrs. King. Am I missing it? And if I am not, is there other documentation that says that they can that I also missed?

MR. RENNER: That -- you're asking me, correct?

BOARD MEMBER JELINCIC: Yes.

MR. RENNER: Yes, I would agree that the administrative services agreement does not address that question. There's a lot of things it does not address that we've introduced testimony on, including documents of -- that document does not tell the whole story.

We say that the Authority had the ability to fire Ms. King at will, because that's what it says at the bottom of her offer letter, which is document number 56 --

or page number 56 of our exhibits.

BOARD MEMBER JELINCIC: Okay.

MR. RENNER: This is the ambiguous -- somewhat ambiguous offer letter that Member Costigan was asking about, of references to both the Foundation and the Authority in the same letter.

BOARD MEMBER JELINCIC: Okay. And in the additional exhibit you entered, the order on the public records issue, when I look at that, it does not really address whether she is an employee or not. What it does say is that these documents, held in the possession of the Authority, were, in fact, public records. From your argument, the intent was to shield the donors. And yet, we give information -- and I'll pick on George Linn, because he's sitting out there. We give information on George Linn's pension on a regular basis, although George is clearly not subject to the public records request. We are because we hold the document. How is that any different in the case that you've submitted?

MR. RENNER: The -- excuse me, the records that that other party believed were subject to the Public Records Act that were being sought were emails sent by Ms. King and others who were ostensibly employees of the Foundation. And the email system was maintained by the Authority. So they were seeking emails that the Authority

had possession of. And without the Foundation trying to get an injunction to stop them from releasing them, they were going to be released. And, of course, they were released, because they didn't get the order. It went the other way.

BOARD MEMBER JELINCIC: So because the Authority held the records is why they were declared public records: --

MR. RENNER: Well, I --

BOARD MEMBER JELINCIC: -- rather than dealing with the actual content?

MR. RENNER: The -- I hate to sound -- I can't think of the word for it. I don't mean to dismiss your question at all, but my only understanding as to what that order means is just the words in the document. And it said basically that your emails are covered by the Public Records Act. And I read into that, even though you're supposed to be just an employee of the Foundation.

BOARD MEMBER JELINCIC: Okay. Thank you.

PRESIDENT FECKNER: Mr. Costigan.

BOARD MEMBER COSTIGAN: Just a couple more points. I just want to point out that in the bylaws that were done in 2011, and again updated in 2013, it's very clear is, "Changes in executive director compensation shall be consistent with the guidelines established by the

Board and shall reflect such performances". It's the Board shall set the compensation of the executive director of the corporation.

I mean, here's the problem, you're trying -- and I get what you're coming from, but you're trying to create an argument that she was a common law employee, while at the same time ignoring California -- the law as it relates to the creation of the bylaws to this corporation. I mean, you read the purpose of what the corporation was created for. You read the make-up and how the executive director is -- again, I have more concerns about the commingling of a nonprofit and a government entity. I mean, that's basically the argument you're making is that even though the controlling document says the chairperson of the Board of the non-profit Foundation is the only one that can hire and set the compensation, you're actually saying that she was an employee of Santa Clara County and that they set the compensation.

So both of these documents are in direct -- your argument is in direct conflict. So who's wrong? Did the Foundation violate its bylaws by not hiring the executive director?

MR. RENNER: Well, at that time, she was already hired, so --

BOARD MEMBER COSTIGAN: So --

MR. RENNER: And when they changed the bylaws in 2011.

BOARD MEMBER COSTIGAN: But the -- it's clear in '11 and '13 that only the Board can set the compensation. So did the Board violate its fiduciary duty? Did the board members violate their fiduciary duties by not setting the compensation for the executive director, because that's what you're arguing because she was an employee of the county -- sorry, of the Authority?

MR. RENNER: I don't know the answer to that question.

BOARD MEMBER COSTIGAN: Thank you.

PRESIDENT FECKNER: Mr. Jones.

VICE PRESIDENT JONES: Yeah. Thank you, Mr. President.

15 President.

Yeah. My question goes to the same section that Mr. Costigan is referring to. Who are the Board members of the Foundation?

MR. RENNER: Well, during some of the period in question, which is between 2008 and 2013, there was a lot of interchange of the board members of the Foundation and of the Authority. The CEO of the Authority also sat on the Foundation board, which tells you something about the dynamics of the relationship and why the Authority was able to exert a lot more authority over the Foundation

than you would see within the administrative services agreement.

VICE PRESIDENT JONES: And the action taken by the Foundation board, did it have to seek approval of the Authority's board?

MR. RENNER: I'm sorry, did --

VICE PRESIDENT JONES: The actions that are taken by the Foundation board, did they have to subsequently seek the Authority of approving those actions by the Authority's board?

MR. RENNER: Not if the Foundation actually took action on it. I don't think there's any evidence of that on an item that they did take action on. But there is a large vacuum where the Authority would take action on it. And if the Foundation doesn't take any action, then they have the power.

PRESIDENT FECKNER: Ms. Taylor.

BOARD MEMBER TAYLOR: So I kind of want to go back and find out -- and I'm not sure if I should be asking you or -- and I can't remember her name on the phone.

PRESIDENT FECKNER: Ms. Hightower.

BOARD MEMBER TAYLOR: Hightower. Why is the Foundation not being forthcoming with -- I would think it would be something that may help your case. My concern is

that if we're asking for this information and we're not getting it from the Foundation, it could be detrimental to Ms. King or it could be helpful. And I'm just a little concerned, do you know why the Foundation is not helping?

MR. RENNER: I don't understand what is the basis of that statement. First of all, I thought he was talking about the Authority. They were having trouble getting information from the Authority not from the Foundation, but --

BOARD MEMBER TAYLOR: No, we can get the information from the Authority. The Foundation, as I understand what you're telling me is, was the one not giving us the information.

SENIOR STAFF ATTORNEY PHILLIPS: No. We have no jurisdiction over the Foundation at all to demand any documents. Staff may communications with the Authority to get information on employees that may have been misreported. And the Authority is the entity that has been uncooperative until this case is over.

BOARD MEMBER TAYLOR: So then --

MS. HIGHTOWER: Can I --

BOARD MEMBER TAYLOR: -- I had one more --

MS. HIGHTOWER: Can I address that?

BOARD MEMBER TAYLOR: I had one more question

25 | though. If that's the case, did you also -- I think I

1 also understood that the pay documents or the reimbursement documents would be from the Foundation to 2 the Authority, is that correct, that the invoicing, or 3 4 vice versa, and we didn't receive any of that, and we 5 don't know who is not providing that? 6 SENIOR STAFF ATTORNEY PHILLIPS: Correct. 7 BOARD MEMBER TAYLOR: So we don't know which one 8 is not providing that, the Authority or the Foundation? 9 SENIOR STAFF ATTORNEY PHILLIPS: Well, the 10 Authority is the only one that we have authority over in 11 order to make such a demand. So they're the only ones not 12 cooperating. We haven't made such a request of the Foundation since we don't have --13 14 BOARD MEMBER TAYLOR: Okay. So the authority --15 we have proof that she was being paid by the Authority --16 SENIOR STAFF ATTORNEY PHILLIPS: Correct. 17 BOARD MEMBER TAYLOR: -- but we don't have any 18 proof whether or not the Authority was invoicing? SENIOR STAFF ATTORNEY PHILLIPS: Correct. 19 20 BOARD MEMBER TAYLOR: Okay. That's where I was 21 getting confused. So go ahead and explain that. 22 PRESIDENT FECKNER: Ms. Hightower go ahead. 23 BOARD MEMBER TAYLOR: Ms. Hightower. MS. HIGHTOWER: Yes. Thank you. 24

understanding is the Authority cooperated with CalPERS

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when they came in and did their audit a number of years ago and provided them all the information that they requested. I do not believe they requested invoices or such records as is are being discussed.

In terms of the statement that the Authority is being uncooperative, I disagree with that, and I take offense at that. What has happened is that CalPERS staff went to Authority staff and asked the staff to say which people were employed by the Foundation. And as I explained to CalPERS counsel, it's not something that is so simple for them to answer. And I thought it needed to be done through counsel not staff to staff, and thus it should wait until we have the outcome of this proceeding before we go down that path.

We did not refuse to provide any further information. We just said it should be deferred, and it should be handled through counsel, not through staff to staff.

BOARD MEMBER TAYLOR: Okay.

PRESIDENT FECKNER: Ms. Mathur.

BOARD MEMBER MATHUR: Yeah. I was just trying to find this offer letter to Ms. King. It's listed under respondent's exhibits number 56, but I actually don't find it itself in the record. I've been looking many times. I see the offer letter to Ms. Hennessy and the offer letter

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1 to Mr. Villalobos. Can somebody direct me to it? Did I 2 miss it?
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SENIOR STAFF ATTORNEY PHILLIPS: I'm having the same problem. I was looking earlier and my book goes from 55 to 57.

6 MS. HIGHTOWER: I believe it is CalPERS Exhibit 7 13.

BOARD MEMBER MATHUR: Okay. Thank you.

MS. HIGHTOWER: I believe it's also an exhibit from Ms. King.

BOARD MEMBER MATHUR: Right. It was listed as an exhibit, but not actually in the record. All right.

Thank you. I'll go back and look.

PRESIDENT FECKNER: Mr. Slaton.

BOARD MEMBER SLATON: Thank you. I want to refer you to -- respondent's counsel to Respondent Kings Exhibit A page 224 of 288. So it's page 224. It's the second page of an email, and I presume this is from the Foundation to the Authority, and this is at the time when you were separating. And I'm interested in number 9 on that page. And I'll quote, "Could Sharon in HR meet with Emily and Kathleen to discuss movement of the Foundation's retirement accounts to another firm". What is being referred to here and what retirement accounts are we talking about --

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1 MR. RENNER: I'm sorry. Is that --
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BOARD MEMBER SLATON: -- because that wouldn't be Calpers.

MR. RENNER: I couldn't fine the page while you were reading from it.

BOARD MEMBER SLATON: This is page 224 of 288, Attachment 1, Respondent Kings's Exhibit A. It's a two-page email from Dave Cameron to Emily Hennessy. And several people are copied. And actually, it's a forwarding of an email addressed to Dave, and it's signed by Emily Hennessy, who's the Director of Finance and Programs in the Foundation.

So, "Could Sharon in HR meet with Emily and Kathleen to discuss movement of the Foundation's retirement accounts to another firm". What is that referring to? Were there some other retirement accounts besides Calpers that were offered to employees?

MR. RENNER: I don't believe so or at least that were a part of the record in this case.

BOARD MEMBER SLATON: Is this a request to move out of Calpers to something else?

MR. RENNER: I think that's probably what it was. I'm only guessing, but -- I'm being told it's not.

BOARD MEMBER SLATON: Okay. Well, apparently the answer was yes. So apparently there was meeting that must

have -- that could have taken place, but it seems a little odd.

MR. RENNER: I'm being told that actually this was discussing a separate plan, a non-CalPERS plan, a 401(k) plan.

BOARD MEMBER SLATON: A non-CalPERS plan. Okay. All right. Thank you.

PRESIDENT FECKNER: Ms. Hagen.

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ACTING BOARD MEMBER HAGEN: Thank you. I'm not sure, maybe this is for our counsel this question. But to the point on the common law employment test, I was wondering if in prior cases that we've heard before the Board we've talked a lot about there needing to be an established pay scale and competitive recruitment and hiring. And I don't see that anywhere in the record. Is that not relevant for the common test -- common law employment test?

MR. SHAH: Well, I think that certainly the factor would be important to a judge if it existed to review a pay scale that was established by the Authority, which covered this particular position. It certainly would be relevant, you know, so -- but I don't think it was offered in evidence in this case.

ACTING BOARD MEMBER HAGEN: Do we know?

SENIOR STAFF ATTORNEY PHILLIPS: So the issue was

membership not final compensation or, you know, what your eventual benefits are. So those issues really weren't ferreted out in the administrative hearing.

ACTING BOARD MEMBER HAGEN: Thank you.

PRESIDENT FECKNER: Mr. Lawyer.

ACTING BOARD MEMBER LAWYER: So my question is very much in line with Ms. Hagen's. The Respondent Authority makes the case that the Authority exercised sufficient control to create an employment relationship through, among other things, setting her compensation. How is that authority established?

MR. RENNER: Well, first of all, if you look at the administrative services agreement, you could read that and say, well, obviously, the Authority couldn't control their compensation, but it doesn't tell you one way or the other. It's pretty generic. And so what we have is what actually happened in the relationship, which is Authority ran all employment related affairs of the Foundation, which meant they said they had the Authority to grant or deny raises, and that's, in fact, what they did.

Now, the ALJ in this case took the attitude of, well, they didn't have to let them do that, and they could have asserted their own authority. But that's -- here's an organization with over 100 employees that supplies everything to them computer systems, emails, the office

space. They're a tiny little division -- like a division within it of five or less employees, and that's the way they ran things. And to say, well, they didn't have to accept that is sort of like saying to the employee who's treated as an independent contractor, well, he or she didn't have to accept that. But the fact of the matter is they do accept it, because they keep on getting a check that way. I mean, that's the practical reality of this situation.

ACTING BOARD MEMBER LAWYER: Thank. You PRESIDENT FECKNER: Ms. Mathur.

BOARD MEMBER MATHUR: Sorry. I'm getting back to this change of arrangement between the -- with the services agreement that took place in 2013. Who -- so currently -- or since 2013, the employees of the Foundation have not had Calpers deduct -- contributions deducted from their paychecks, is that correct?

MR. RENNER: Yes. I believe when the -- about -- at a point -- at about the point when the audit findings either were final or almost final, CalPERS said, you know, you're cut off. The contract -- I don't know if technically they said the contract was over, but they said stop making the contributions. We won't accept them anymore, and so they had to make another plan --

BOARD MEMBER MATHUR: I see.

MR. RENNER: -- with this issue still pending there.

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BOARD MEMBER MATHUR: It's interesting. looking again at the offer letter to Ms. King, and there is boilerplate -- there is language at the bottom that says the Santa Clara Health Authority is an at-will employer, but it doesn't actually say in the letter that the Santa Clara Health -- County Health Authority is the employer. It says that the Foundation is the employer. And I'm not -- it's not -- it doesn't -- to me, it doesn't necessarily -- it just looks like boilerplate language that maybe this is just part of all of their work that they've -- you know, this type of work that they do, in terms of every offer letter has the boilerplate language at the bottom. And in this case, they were providing a service to the Foundation, and they -- but they -- that language is just always there, because it doesn't connect actually to the actual offer.

Anyway, I just make that observation.

PRESIDENT FECKNER: All right. Seeing no other requests to speak, this hearing is concluded. The Board will now move into the back room with its independent counsel. I would assume we'll be back here within 10 minutes, so don't everybody run away.

SENIOR STAFF ATTORNEY PHILLIPS: Thank you.

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             (Off record: 12:51 PM)
             (Thereupon the meeting recessed into
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             closed session.)
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             (Thereupon the meeting reconvened in
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             open session.)
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             (On record: 1:00 PM)
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             PRESIDENT FECKNER: All right. We're going to
    call the Board meeting back into session, please.
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             Mr. Jones.
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             VICE PRESIDENT JONES: Yeah thank you.
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   President, do we want to wait for the respondents.
             PRESIDENT FECKNER: Oh, they're going through the
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   metal detector. Give them a second.
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             VICE PRESIDENT JONES: Okay.
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             PRESIDENT FECKNER: That's what happens when I
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   say don't leave.
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             They were standing in the hallway. I think
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    they're trying to come back through.
             VICE PRESIDENT JONES: I saw him. Did he go the
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    other way. There she is.
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             PRESIDENT FECKNER: Yeah, they're wanding --
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    they're wanding them now. Don't wander off.
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             PRESIDENT FECKNER: Okay. We're back on the
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   record.
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Mr. Jones.

1 VICE PRESIDENT JONES: Yeah. Thank you, Mr. 2 President. I move to adopt the proposed decision as the 3 Board's own decision in its entirety. PRESIDENT FECKNER: Is there a second? 4 BOARD MEMBER JELINCIC: Second. 5 6 PRESIDENT FECKNER: It's been moved by Jones, 7 seconded by Jelincic. 8 Please turn on the machine for an electronic 9 vote. 10 (Thereupon an electronic vote was taken.) PRESIDENT FECKNER: 9 yes, 2 noes. 11 12 Motion passes. Thank you. 13 This hearing is over, and this Board meeting is 14 now adjourned. 15 Thank you very much, everyone. 16 (Thereupon the California Public Employees' 17 Retirement System, Board of Administration open session meeting adjourned at 1:01 p.m.) 18 19 20 21 22 23 2.4 25

## 1 CERTIFICATE OF REPORTER 2 I, JAMES F. PETERS, a Certified Shorthand

Reporter of the State of California, do hereby certify:

That I am a disinterested person herein; that the foregoing California Public Employees' Retirement System, Board of Administration open session meeting was reported in shorthand by me, James F. Peters, a Certified Shorthand Reporter of the State of California.

That the said proceedings was taken before me, in shorthand writing, and was thereafter transcribed, under my direction, by computer-assisted transcription.

I further certify that I am not of counsel or attorney for any of the parties to said meeting nor in any way interested in the outcome of said meeting.

IN WITNESS WHEREOF, I have hereunto set my hand this 25th day of April, 2016.

James & Putter

JAMES F. PETERS, CSR

Certified Shorthand Reporter

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